

Senate

File No. 617

General Assembly

January Session, 2021

Substitute Senate Bill No. 1091

Senate, April 26, 2021

The Committee on Judiciary reported through SEN. WINFIELD of the 10th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

AN ACT CONCERNING THE DEFINITION OF DOMESTIC VIOLENCE, REVISING STATUTES CONCERNING DOMESTIC VIOLENCE, CHILD CUSTODY, FAMILY RELATIONS MATTER FILINGS AND BIGOTRY OR BIAS CRIMES AND CREATING A PROGRAM TO PROVIDE LEGAL COUNSEL TO INDIGENTS IN RESTRAINING ORDER CASES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 46b-1 of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective October 1, 2021*):
- 3 (a) Matters within the jurisdiction of the Superior Court deemed to
- 4 be family relations matters shall be matters affecting or involving: (1)
- 5 Dissolution of marriage, contested and uncontested, except dissolution
- 6 upon conviction of crime as provided in section [46b-47] <u>46b-48</u>; (2) legal
- separation; (3) annulment of marriage; (4) alimony, support, custody
- 8 and change of name incident to dissolution of marriage, legal separation
- 9 and annulment; (5) actions brought under section 46b-15, as amended
- 10 by this act; (6) complaints for change of name; (7) civil support
- obligations; (8) habeas corpus and other proceedings to determine the
- custody and visitation of children; (9) habeas corpus brought by or on

behalf of any mentally ill person except a person charged with a criminal offense; (10) appointment of a commission to inquire whether a person is wrongfully confined as provided by section 17a-523; (11) juvenile matters as provided in section 46b-121; (12) all rights and remedies provided for in chapter 815j; (13) the establishing of paternity; (14) appeals from probate concerning: (A) Adoption or termination of parental rights; (B) appointment and removal of guardians; (C) custody of a minor child; (D) appointment and removal of conservators; (E) orders for custody of any child; and (F) orders of commitment of persons to public and private institutions and to other appropriate facilities as provided by statute; (15) actions related to prenuptial and separation agreements and to matrimonial and civil union decrees of a foreign jurisdiction; (16) dissolution, legal separation or annulment of a civil union performed in a foreign jurisdiction; (17) custody proceedings brought under the provisions of chapter 815p; and (18) all such other matters within the jurisdiction of the Superior Court concerning children or family relations as may be determined by the judges of said court.

(b) As used in this title, unless the context otherwise requires, "domestic violence" means: (1) A continuous threat of present physical pain or physical injury against a family or household member, as defined in section 46b-38a; (2) stalking, including but not limited to, stalking as described in section 53a-181d, of such family or household member; (3) a pattern of threatening, including but not limited to, a pattern of threatening as described in section 53a-62, of such family or household member or a third party with intent to intimidate such family or household member; or (4) coercive control of such family or household member, which is a pattern of behavior that in purpose or effect unreasonably interferes with a person's free will and personal liberty. "Coercive control" includes, but is not limited to, unreasonably engaging in any of the following:

(A) Isolating the family or household member from friends, relatives or other sources of support;

- 46 (B) Depriving the family or household member of basic necessities;
- 47 (C) Controlling, regulating or monitoring the family or household
- 48 member's movements, communications, daily behavior, finances,
- 49 economic resources or access to services;
- 50 (D) Compelling the family or household member by force, threat or
- 51 intimidation, including, but not limited to, threats based on actual or
- 52 suspected immigration status, to (i) engage in conduct from which such
- family or household member has a right to abstain, or (ii) abstain from
- 54 conduct that such family or household member has a right to pursue;
- 55 (E) Committing or threatening to commit cruelty to animals that 56 intimidates the applicant; or
- 57 (F) Forced sex acts, or threats of a sexual nature, including, but not
- 58 limited to, threatened acts of sexual conduct, threats based on a person's
- 59 <u>sexuality or threats to release sexual images.</u>
- Sec. 2. Section 46b-15 of the general statutes is repealed and the
- 61 following is substituted in lieu thereof (*Effective October 1, 2021*):
- 62 (a) Any family or household member, as defined in section 46b-38a,
- 63 who [has been subjected to a continuous threat of present physical pain
- or physical injury, stalking or a pattern of threatening, including, but
- 65 not limited to, a pattern of threatening, as described in section 53a-62,
- by another family or household member is the victim of domestic
- 67 violence by another family or household member may make an
- 68 application to the Superior Court for relief under this section. The court
- 69 shall provide any person who applies for relief under this section with
- 70 the information set forth in section 46b-15b. As used in this section,
- 71 "domestic violence" means (1) A continuous threat of present physical
- 72 pain or physical injury against the applicant; (2) stalking, including but
- 73 not limited to, stalking as described in section 53a-181d, of the applicant;
- 74 (3) a pattern of threatening, including but not limited to, a pattern of
- 75 threatening as described in section 53a-62, of the applicant or a third
- 76 party with intent to intimidate the applicant; or (4) coercive control of

the applicant, which is a pattern of behavior that in purpose or effect

- 78 unreasonably interferes with the applicant's free will and personal
- 79 <u>liberty. "Coercive control" includes, but is not limited to, unreasonably</u>
- 80 <u>engaging in any of the following:</u>
- 81 (A) Isolating the applicant from friends, relatives or other sources of
- 82 <u>support;</u>
- 83 (B) Depriving the applicant of basic necessities;
- 84 (C) Controlling, regulating or monitoring the applicant's movements,
- 85 communications, daily behavior, finances, economic resources or access
- 86 to services;
- 87 (D) Compelling the applicant by force, threat or intimidation,
- 88 including threats based on actual or suspected immigration status, to (i)
- 89 engage in conduct from which such applicant has a right to abstain, or
- 90 (ii) abstain from conduct that such applicant has a right to pursue;
- 91 (E) Committing or threatening to commit cruelty to animals that
- 92 <u>intimidates the applicant; or</u>
- 93 (F) Forced sex acts with the applicant, or making threats of a sexual
- 94 <u>nature to the applicant, including, but not limited to, threatened acts of</u>
- 95 <u>sexual conduct, threats based on a person's sexuality or threats to release</u>
- 96 <u>sexual images involving the applicant.</u>
- 97 (b) The application form shall allow the applicant, at the applicant's
- 98 option, to indicate whether the respondent holds a permit to carry a
- 99 pistol or revolver, an eligibility certificate for a pistol or revolver, a long
- gun eligibility certificate or an ammunition certificate or possesses one
- or more firearms or ammunition. The application shall be accompanied
- by [an affidavit made under oath which includes a brief] <u>a</u> statement of
- the conditions from which relief is sought <u>made under penalty of false</u> statement pursuant to section 53a-157b. Upon receipt of the application
- the court shall order that a hearing on the application be held not later
- than fourteen days from the date of the order except that, if the
- 107 application indicates that the respondent holds a permit to carry a pistol

or revolver, an eligibility certificate for a pistol or revolver, a long gun eligibility certificate or an ammunition certificate or possesses one or more firearms or ammunition, and the court orders an ex parte order, the court shall order that a hearing be held on the application not later than seven days from the date on which the ex parte order is issued. The court, in its discretion, may make such orders as it deems appropriate for the protection of the applicant and such dependent children or other persons as the court sees fit. In making such orders ex parte, the court, in its discretion, may consider relevant court records if the records are available to the public from a clerk of the Superior Court or on the Judicial Branch's Internet web site. In addition, at the time of the hearing, the court, in its discretion, may also consider a report prepared by the family services unit of the Judicial Branch that may include, as available: Any existing or prior orders of protection obtained from the protection order registry; information on any pending criminal case or past criminal case in which the respondent was convicted of a violent crime; any outstanding arrest warrant for the respondent; and the respondent's level of risk based on a risk assessment tool utilized by the Court Support Services Division. The report may also include information pertaining to any pending or disposed family matters case involving the applicant and respondent. Any report provided by the Court Support Services Division to the court shall also be provided to the applicant and respondent. Such orders may include temporary child custody or visitation rights, and such relief may include, but is not limited to, an order enjoining the respondent from (1) imposing any restraint upon the person or liberty of the applicant; (2) threatening, harassing, assaulting, molesting, sexually assaulting or attacking the applicant; or (3) entering the family dwelling or the dwelling of the applicant. Such order may include provisions necessary to protect any animal owned or kept by the applicant including, but not limited to, an order enjoining the respondent from injuring or threatening to injure such animal. If an applicant alleges an immediate and present physical danger to the applicant, the court may issue an ex parte order granting such relief as it deems appropriate. If a postponement of a hearing on the application is requested by either party and granted, the ex parte

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order shall not be continued except upon agreement of the parties or by order of the court for good cause shown. If a hearing on the application is scheduled or an ex parte order is granted and the court is closed on the scheduled hearing date, the hearing shall be held on the next day the court is open and any such ex parte order shall remain in effect until the date of such hearing. If the applicant is under eighteen years of age, a parent, guardian or responsible adult who brings the application as next friend of the applicant may not speak on the applicant's behalf at such hearing unless there is good cause shown as to why the applicant is unable to speak on his or her own behalf, except that nothing in this subsection shall preclude such parent, guardian or responsible adult from testifying as a witness at such hearing. As used in this subsection, "violent crime" includes: (A) An incident resulting in physical harm, bodily injury or assault; (B) an act of threatened violence that constitutes fear of imminent physical harm, bodily injury or assault, including, but not limited to, stalking or a pattern of threatening; (C) verbal abuse or argument if there is a present danger and likelihood that physical violence will occur; and (D) cruelty to animals as set forth in section 53-247.

- (c) If the court issues an ex parte order pursuant to subsection (b) of this section and service has not been made on the respondent in conformance with subsection (h) of this section, upon request of the applicant, the court shall, based on the information contained in the original application, extend any ex parte order for an additional period not to exceed fourteen days from the originally scheduled hearing date. The clerk shall prepare a new order of hearing and notice containing the new hearing date, which shall be served upon the respondent in accordance with the provisions of subsection (h) of this section.
- (d) Any ex parte restraining order entered under subsection (b) of this section in which the applicant and respondent are spouses, or persons who have a dependent child or children in common and who live together, may include, if no order exists, and if necessary to maintain the safety and basic needs of the applicant or the dependent child or children in common of the applicant and respondent, in addition to any

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orders authorized under subsection (b) of this section, any of the following: (1) An order prohibiting the respondent from (A) taking any action that could result in the termination of any necessary utility services or necessary services related to the family dwelling or the dwelling of the applicant, (B) taking any action that could result in the cancellation, change of coverage or change of beneficiary of any health, automobile or homeowners insurance policy to the detriment of the applicant or the dependent child or children in common of the applicant and respondent, or (C) transferring, encumbering, concealing or disposing of specified property owned or leased by the applicant; or (2) an order providing the applicant with temporary possession of an automobile, checkbook, documentation of health, automobile or homeowners insurance, a document needed for purposes of proving identity, a key or other necessary specified personal effects.

(e) At the hearing on any application under this section, if the court grants relief pursuant to subsection (b) of this section and the applicant and respondent are spouses, or persons who have a dependent child or children in common and who live together, and if necessary to maintain the safety and basic needs of the applicant or the dependent child or children in common of the applicant and respondent, any orders entered by the court may include, in addition to the orders authorized under subsection (b) of this section, any of the following: (1) An order prohibiting the respondent from (A) taking any action that could result in the termination of any necessary utility services or services related to the family dwelling or the dwelling of the applicant, (B) taking any action that could result in the cancellation, change of coverage or change of beneficiary of any health, automobile or homeowners insurance policy to the detriment of the applicant or the dependent child or children in common of the applicant and respondent, or (C) transferring, encumbering, concealing or disposing of specified property owned or leased by the applicant; (2) an order providing the applicant with temporary possession of an automobile, checkbook, documentation of health, automobile or homeowners insurance, a document needed for purposes of proving identity, a key or other necessary specified personal effects; or (3) an order that the respondent:

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(A) Make rent or mortgage payments on the family dwelling or the dwelling of the applicant and the dependent child or children in common of the applicant and respondent, (B) maintain utility services or other necessary services related to the family dwelling or the dwelling of the applicant and the dependent child or children in common of the applicant and respondent, (C) maintain all existing health, automobile or homeowners insurance coverage without change in coverage or beneficiary designation, or (D) provide financial support for the benefit of any dependent child or children in common of the applicant and the respondent, provided the respondent has a legal duty to support such child or children and the ability to pay. The court shall not enter any order of financial support without sufficient evidence as to the ability to pay, including, but not limited to, financial affidavits. If at the hearing no order is entered under this subsection or subsection (d) of this section, no such order may be entered thereafter pursuant to this section. Any order entered pursuant to this subsection shall not be subject to modification and shall expire one hundred twenty days after the date of issuance or upon issuance of a superseding order, whichever occurs first. Any amounts not paid or collected under this subsection or subsection (d) of this section may be preserved and collectible in an action for dissolution of marriage, custody, paternity or support.

(f) (1) Every order of the court made in accordance with this section shall contain the following language: [(1)] (A) "This order may be extended by the court beyond one year. In accordance with section 53a-107 of the Connecticut general statutes, entering or remaining in a building or any other premises in violation of this order constitutes criminal trespass in the first degree. This is a criminal offense punishable by a term of imprisonment of not more than one year, a fine of not more than two thousand dollars or both."; and [(2)] (B) "In accordance with section 53a-223b of the Connecticut general statutes, any violation of subparagraph (A) or (B) of subdivision (2) of subsection (a) of section 53a-223b constitutes criminal violation of a restraining order which is punishable by a term of imprisonment of not more than five years, a fine of not more than five thousand dollars, or both. Additionally, any violation of subparagraph (C) or (D) of subdivision (2) of subsection (a)

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of section 53a-223b constitutes criminal violation of a restraining order which is punishable by a term of imprisonment of not more than ten years, a fine of not more than ten thousand dollars, or both."

- (2) Each applicant who receives an order of the court in accordance with this section shall be given a notice that contains the following language: "If a restraining order has been issued on your behalf or on behalf of your child, you may elect to give testimony or appear in a court proceeding remotely, pursuant to section 46b-15c, as amended by this act, if you provide notice to the court in advance. Please notify the court in writing if you choose to give testimony or appear remotely, and your physical presence in the courthouse will not be required in order to participate in the court proceeding.".
- (g) No order of the court shall exceed one year, except that an order may be extended by the court upon motion of the applicant for such additional time as the court deems necessary. If the respondent has not appeared upon the initial application, service of a motion to extend an order may be made by first-class mail directed to the respondent at the respondent's last-known address.
- (h) (1) The applicant shall cause notice of the hearing pursuant to subsection (b) of this section and a copy of the application and the applicant's [affidavit] statement of the specific facts that form the basis for relief made under penalty of false statement pursuant to section 53a-157b and of any ex parte order issued pursuant to subsection (b) of this section to be served on the respondent not less than three days before the hearing. A proper officer responsible for executing such service shall accept all documents in an electronic format, if presented to such officer in such format. The cost of such service shall be paid for by the Judicial Branch.
- (2) When (A) an application indicates that a respondent holds a permit to carry a pistol or revolver, an eligibility certificate for a pistol or revolver, a long gun eligibility certificate or an ammunition certificate or possesses one or more firearms or ammunition, and (B) the court has issued an ex parte order pursuant to this section, the proper officer

responsible for executing service shall, whenever possible, provide inhand service and, prior to serving such order, shall (i) provide notice to the law enforcement agency for the town in which the respondent will be served concerning when and where the service will take place, and (ii) send, or cause to be sent by facsimile or other means, a copy of the application, the applicant's [affidavit] statement of the specific facts that form the basis for relief made under penalty of false statement pursuant to section 53a-157b, the ex parte order and the notice of hearing to such law enforcement agency, and (iii) request that a police officer from the law enforcement agency for the town in which the respondent will be served be present when service is executed by the proper officer. Upon receiving a request from a proper officer under the provisions of this subdivision, the law enforcement agency for the town in which the respondent will be served may designate a police officer to be present when service is executed by the proper officer.

(3) Upon the granting of an ex parte order, the clerk of the court shall provide two copies of the order to the applicant. Upon the granting of an order after notice and hearing, the clerk of the court shall provide two copies of the order to the applicant and a copy to the respondent. Every order of the court made in accordance with this section after notice and hearing shall be accompanied by a notification that is consistent with the full faith and credit provisions set forth in 18 USC 2265(a), as amended from time to time. Immediately after making service on the respondent, the proper officer shall (A) send or cause to be sent, by facsimile or other means, a copy of the application, or the information contained in such application, stating the date and time the respondent was served, to the law enforcement agency or agencies for the town in which the applicant resides, the town in which the applicant is employed and the town in which the respondent resides, and (B) as soon as possible, but not later than two hours after the time that service is executed, input into the Judicial Branch's Internet-based service tracking system the date, time and method of service. If, prior to the date of the scheduled hearing, service has not been executed, the proper officer shall input into such service tracking system that service was unsuccessful. The clerk of the court shall send, by facsimile or other

means, a copy of any ex parte order and of any order after notice and hearing, or the information contained in any such order, to the law enforcement agency or agencies for the town in which the applicant resides, the town in which the applicant is employed and the town in which the respondent resides, within forty-eight hours of the issuance of such order. If the victim, or victim's minor child protected by such order, is enrolled in a public or private elementary or secondary school, including a technical education and career school, or an institution of higher education, as defined in section 10a-55, the clerk of the court shall, upon the request of the victim, send, by facsimile or other means, a copy of such ex parte order or of any order after notice and hearing, or the information contained in any such order, to such school or institution of higher education, the president of any institution of higher education at which the victim, or victim's minor child protected by such order, is enrolled and the special police force established pursuant to section 10a-156b, if any, at the institution of higher education at which the victim, or victim's minor child protected by such order, is enrolled, if the victim provides the clerk with the name and address of such school or institution of higher education.

- (i) A caretaker who is providing shelter in his or her residence to a person sixty years or older shall not be enjoined from the full use and enjoyment of his or her home and property. The Superior Court may make any other appropriate order under the provisions of this section.
- (j) When a motion for contempt is filed for violation of a restraining order, there shall be an expedited hearing. Such hearing shall be held within five court days of service of the motion on the respondent, provided service on the respondent is made not less than twenty-four hours before the hearing. If the court finds the respondent in contempt for violation of an order, the court may impose such sanctions as the court deems appropriate.
- (k) An action under this section shall not preclude the applicant from seeking any other civil or criminal relief.
- (l) For purposes of this section, "police officer" means a state police

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officer or a sworn member of a municipal police department and "law enforcement agency" means the Division of State Police within the Department of Emergency Services and Public Protection or any municipal police department.

- Sec. 3. Section 46b-15c of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2021*):
- 354 (a) In any court proceeding in a family relations matter, as defined in 355 section 46b-1, the court [may, within available resources] shall, upon 356 [motion] request of a party or the attorney for any party, order that the 357 testimony of a party or a child who is a subject of the proceeding be 358 taken outside the physical presence of any other party if a protective 359 order, restraining order or standing criminal protective order has been 360 issued on behalf of the party or child, and the other party is subject to 361 the protective order, restraining order or standing criminal protective 362 order. Such order may provide for the use of alternative means to obtain 363 the testimony of any party or child, including, but not limited to, the use 364 of a secure video connection for the purpose of conducting hearings by 365 videoconference. Such testimony may be taken in a room other than the 366 courtroom or at another location outside the courthouse or outside the 367 state. The court shall provide for the administration of an oath to such 368 party or child prior to the taking of such testimony in accordance with 369 the rules of the Superior Court.
 - (b) Nothing in this section shall be construed to limit any party's right to cross-examine a witness whose testimony is taken in a room other than the courtroom pursuant to an order under this section.
- 373 (c) An order under this section may remain in effect during the pendency of the proceedings in the family relations matter.
 - (d) A notice describing the provisions of subsection (a) of this section shall be (1) posted on the Internet web site of the Judicial Branch, (2) included in any written or electronic form that describes the automatic orders in cases involving a dissolution of marriage or legal separation under section 46b-40, and (3) included in any written or electronic form

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provided to a person who applies for and receives a protective order

- 381 <u>under section 46b-38c, as amended by this act, or a restraining order,</u>
- 382 <u>under section 46b-15, as amended by this act.</u>
- Sec. 4. Subdivision (3) of section 46b-38a of the general statutes is
- repealed and the following is substituted in lieu thereof (*Effective October*)
- 385 1, 2021):
- 386 (3) "Family violence crime" means a crime as defined in section 53a-
- 387 24, other than a delinquent act, as defined in section 46b-120, which, in
- addition to its other elements, contains as an element thereof an act of
- family violence to a family or household member. "Family violence
- 390 crime" includes any violation of section 53a-222, 53a-222a, 53a-223, 53a-
- 391 223a or 53a-223b when the condition of release or court order is issued
- 392 <u>for an act of family violence or a family violence crime.</u> "Family violence
- 393 crime" does not include acts by parents or guardians disciplining minor
- 394 children unless such acts constitute abuse.
- Sec. 5. Subdivision (5) of subsection (g) of section 46b-38b of the
- 396 general statutes is repealed and the following is substituted in lieu
- 397 thereof (*Effective July 1, 2021*):
- 398 (5) (A) On and after July 1, [2010] 2021, each law enforcement agency
- 399 shall designate at least one officer with supervisory duties to
- 400 expeditiously process, upon request of a victim of family violence or
- 401 other crime who is applying for U Nonimmigrant Status [(A)] (i) a
- 402 certification of helpfulness on Form I-918, Supplement B, or any
- 403 subsequent corresponding form designated by the United States
- Department of Homeland Security, confirming that the victim of family
- 405 violence or other crime has been helpful, is being helpful [,] or is likely
- 406 to be helpful in the investigation or prosecution of the criminal activity,
- and [(B)] (ii) any subsequent certification required by the victim. As
- 408 used in this subparagraph, "expeditiously" means not later than sixty
- 409 days after the date of receipt of the request for certification of
- 410 helpfulness, or not later than fourteen days after the date of receipt of
- 411 such request if (I) the victim is in federal immigration removal
- 412 proceedings or detained, or (II) the victim's child, parents or siblings

would become ineligible for an immigration benefit by virtue of the victim or the sibling of such victim attaining the age of eighteen years, or the victim's child attaining the age of twenty-one years.

- 416 (B) By signing a certification of helpfulness, the officer or agency is 417 not making a determination of eligibility for U Nonimmigrant Status. The officer or agency is solely providing information required by the 418 419 United States Department of Homeland Security on such form as is 420 required by said department and certifying that: (i) The requesting individual or his or her family member is a victim of one of the 421 422 enumerated crimes eligible for U Nonimmigrant Status, (ii) the victim 423 possesses or possessed information regarding that crime, (iii) the victim 424 has been, is being or is likely to be helpful in an investigation of that 425 crime, and (iv) the victim has not failed or refused to provide reasonably 426 requested information or assistance. A current or ongoing investigation, 427 filing of criminal charges, prosecution or conviction is not required for 428 a victim to request and obtain certification under this subdivision.
- Sec. 6. Subsection (e) of section 46b-38c of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 1, 2021):
 - (e) (1) A protective order issued under this section may include provisions necessary to protect the victim from threats, harassment, injury or intimidation by the defendant, including, but not limited to, an order enjoining the defendant from [(1)] (A) imposing any restraint upon the person or liberty of the victim, [(2)] (B) threatening, harassing, assaulting, molesting or sexually assaulting the victim, or [(3)] (C) entering the family dwelling or the dwelling of the victim. A protective order issued under this section may include provisions necessary to protect any animal owned or kept by the victim including, but not limited to, an order enjoining the defendant from injuring or threatening to injure such animal. Such order shall be made a condition of the bail or release of the defendant and shall contain the following notification: "In accordance with section 53a-223 of the Connecticut general statutes, any violation of this order constitutes criminal violation of a protective

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446 order which is punishable by a term of imprisonment of not more than 447 ten years, a fine of not more than ten thousand dollars, or both. 448 Additionally, in accordance with section 53a-107 of the Connecticut 449 general statutes, entering or remaining in a building or any other 450 premises in violation of this order constitutes criminal trespass in the 451 first degree which is punishable by a term of imprisonment of not more 452 than one year, a fine of not more than two thousand dollars, or both. 453 Violation of this order also violates a condition of your bail or release, 454 and may result in raising the amount of bail or revoking release." Every order of the court made in accordance with this section after notice and 455 456 hearing shall be accompanied by a notification that is consistent with 457 the full faith and credit provisions set forth in 18 USC 2265(a), as 458 amended from time to time. The information contained in and 459 concerning the issuance of any protective order issued under this 460 section shall be entered in the registry of protective orders pursuant to 461 section 51-5c.

- (2) Each person who requests and receives an order of the court in accordance with this subsection shall be given a notice that contains the following language: "If a protective order has been issued on your behalf or on behalf of your child, you may elect to give testimony or appear in a court proceeding remotely, pursuant to section 46b-15c, as amended by this act, if you provide notice to the court in advance. Please notify the court in writing if you choose to give testimony or appear remotely, and your physical presence in the courthouse will not be required in order to participate in the court proceeding.".
- Sec. 7. Subsection (f) of section 46b-54 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 1, 2021):
 - (f) When recommending the entry of any order as provided in subsections (a) and (b) of section 46b-56, as amended by this act, counsel or a guardian ad litem for the minor child shall consider the best interests of the child, and in doing so shall consider, but not be limited to, one or more of the following factors: (1) The physical and emotional

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safety of the child; (2) the temperament and developmental needs of the child; [(2)] (3) the capacity and the disposition of the parents to understand and meet the needs of the child; [(3)] (4) any relevant and material information obtained from the child, including the informed preferences of the child; [(4)] (5) the wishes of the child's parents as to custody; [(5)] (6) the past and current interaction and relationship of the child with each parent, the child's siblings and any other person who may significantly affect the best interests of the child; [(6)] (7) the willingness and ability of each parent to facilitate and encourage such continuing parent-child relationship between the child and the other parent as is appropriate, including compliance with any court orders; [(7)] (8) any manipulation by or coercive behavior of the parents in an effort to involve the child in the parents' dispute; [(8)] (9) the ability of each parent to be actively involved in the life of the child; [(9)] (10) the child's adjustment to his or her home, school and community environments; [(10)] (11) the length of time that the child has lived in a stable and satisfactory environment and the desirability of maintaining continuity in such environment, provided counsel or a guardian ad litem for the minor child may consider favorably a parent who voluntarily leaves the child's family home pendente lite in order to alleviate stress in the household; [(11)] (12) the stability of the child's existing or proposed residences, or both; [(12)] (13) the mental and physical health of all individuals involved, except that a disability of a proposed custodial parent or other party, in and of itself, shall not be determinative of custody unless the proposed custodial arrangement is not in the best interests of the child; [(13)] (14) the child's cultural background; [(14)] (15) the effect on the child of [the actions of an abuser, if] any domestic violence, as described in section 46b-15, as amended by this act, that has occurred between the parents or between a parent and another individual or the child; [(15)] (16) whether the child or a sibling of the child has been abused or neglected, as defined respectively in section 46b-120; and [(16)] (17) whether a party satisfactorily completed participation in a parenting education program established pursuant to section 46b-69b. Counsel or a guardian ad litem for the minor child shall not be required to assign any weight to any of the factors considered.

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Sec. 8. Section 46b-56 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2021*):

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- (a) In any controversy before the Superior Court as to the custody or care of minor children, and at any time after the return day of any complaint under section 46b-45, the court may make or modify any proper order regarding the custody, care, education, visitation and support of the children if it has jurisdiction under the provisions of chapter 815p. Subject to the provisions of section 46b-56a, the court may assign parental responsibility for raising the child to the parents jointly, or may award custody to either parent or to a third party, according to its best judgment upon the facts of the case and subject to such conditions and limitations as it deems equitable. The court may also make any order granting the right of visitation of any child to a third party to the action, including, but not limited to, grandparents.
- (b) In making or modifying any order as provided in subsection (a) of this section, the rights and responsibilities of both parents shall be considered and the court shall enter orders accordingly that serve the best interests of the child and provide the child with the active and consistent involvement of both parents commensurate with their abilities and interests. Such orders may include, but shall not be limited to: (1) Approval of a parental responsibility plan agreed to by the parents pursuant to section 46b-56a; (2) the award of joint parental responsibility of a minor child to both parents, which shall include (A) provisions for residential arrangements with each parent in accordance with the needs of the child and the parents, and (B) provisions for consultation between the parents and for the making of major decisions regarding the child's health, education and religious upbringing; (3) the award of sole custody to one parent with appropriate parenting time for the noncustodial parent where sole custody is in the best interests of the child; or (4) any other custody arrangements as the court may determine to be in the best interests of the child.
- (c) In making or modifying any order as provided in subsections (a) and (b) of this section, the court shall consider the best interests of the

child, and in doing so, may consider, but shall not be limited to, one or more of the following factors: (1) The physical and emotional safety of the child; (2) the temperament and developmental needs of the child; [(2)] (3) the capacity and the disposition of the parents to understand and meet the needs of the child; [(3)] (4) any relevant and material information obtained from the child, including the informed preferences of the child; [(4)] (5) the wishes of the child's parents as to custody; [(5)] (6) the past and current interaction and relationship of the child with each parent, the child's siblings and any other person who may significantly affect the best interests of the child; [(6)] (7) the willingness and ability of each parent to facilitate and encourage such continuing parent-child relationship between the child and the other parent as is appropriate, including compliance with any court orders; [(7)] (8) any manipulation by or coercive behavior of the parents in an effort to involve the child in the parents' dispute; [(8)] (9) the ability of each parent to be actively involved in the life of the child; [(9)] (10) the child's adjustment to his or her home, school and community environments; [(10)] (11) the length of time that the child has lived in a stable and satisfactory environment and the desirability of maintaining continuity in such environment, provided the court may consider favorably a parent who voluntarily leaves the child's family home pendente lite in order to alleviate stress in the household; [(11)] (12) the stability of the child's existing or proposed residences, or both; [(12)] (13) the mental and physical health of all individuals involved, except that a disability of a proposed custodial parent or other party, in and of itself, shall not be determinative of custody unless the proposed custodial arrangement is not in the best interests of the child; [(13)] (14) the child's cultural background; [(14)] (15) the effect on the child of [the actions of an abuser, if] any domestic violence, as described in section 46b-15, as amended by this act, that has occurred between the parents or between a parent and another individual or the child; [(15)] (16) whether the child or a sibling of the child has been abused or neglected, as defined respectively in section 46b-120; and [(16)] (17) whether the party satisfactorily completed participation in a parenting education program established pursuant to section 46b-69b. The court is not required to

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assign any weight to any of the factors that it considers, but shall articulate the basis for its decision.

- (d) Upon the issuance of any order assigning custody of the child to the Commissioner of Children and Families, or not later than sixty days after the issuance of such order, the court shall make a determination whether the Department of Children and Families made reasonable efforts to keep the child with his or her parents prior to the issuance of such order and, if such efforts were not made, whether such reasonable efforts were not possible, taking into consideration the best interests of the child, including the child's health and safety.
- (e) In determining whether a child is in need of support and, if in need, the respective abilities of the parents to provide support, the court shall take into consideration all the factors enumerated in section 46b-84.
- (f) When the court is not sitting, any judge of the court may make any order in the cause which the court might make under this section, including orders of injunction, prior to any action in the cause by the court.
 - (g) A parent not granted custody of a minor child shall not be denied the right of access to the academic, medical, hospital or other health records of such minor child, unless otherwise ordered by the court for good cause shown.
 - (h) Notwithstanding the provisions of subsections (b) and (c) of this section, when a motion for modification of custody or visitation is pending before the court or has been decided by the court and the investigation ordered by the court pursuant to section 46b-6 recommends psychiatric or psychological therapy for a child, and such therapy would, in the court's opinion, be in the best interests of the child and aid the child's response to a modification, the court may order such therapy and reserve judgment on the motion for modification.
- (i) As part of a decision concerning custody or visitation, the court

may order either parent or both of the parents and any child of such parents to participate in counseling and drug or alcohol screening, provided such participation is in the best interests of the child.

- Sec. 9. (NEW) (*Effective October 1, 2021*) In any family relations matter described in section 46b-1 of the general statutes, as amended by this act, if the court finds that a pattern of frivolous and intentionally fabricated pleadings or motions are filed by one party, the court shall sanction such party in an appropriate manner so as to allow such matter to proceed without undue delay or obstruction by the party filing such pleadings or motions.
- Sec. 10. Section 51-27h of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2021*):
- 625 The Chief Court Administrator shall provide in each court where 626 family matters or family violence matters are heard or where a domestic 627 violence docket, as defined in section 51-181e, is located a secure room 628 for victims of family violence crimes and advocates for victims of family 629 violence crimes which is separate from any public or private area of the 630 court intended to accommodate the respondent or defendant or the 631 respondent's or defendant's family, friends, attorneys or witnesses and 632 separate from the office of the state's attorney, provided such a room is 633 available and the use of such room is practical. Any courthouse 634 constructed on or after July 1, 2021, shall include such a room.
- Sec. 11. Section 51-27i of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2021*):
- 637 (a) As used in this section:
- (1) "Domestic violence agency" means any office, shelter, host home or agency offering assistance to victims of domestic violence through crisis intervention, emergency shelter referral and medical and legal advocacy, and which meets the Department of Social Services' criteria of service provision for such agencies.
- 643 (2) "Family violence victim advocate" means a person (A) who is

employed by and under the control of a direct service supervisor of a domestic violence agency, (B) who has undergone a minimum of twenty hours of training which shall include, but not be limited to, the dynamics of domestic violence, crisis intervention, communication skills, working with diverse populations, an overview of the state criminal justice and civil family court systems and information about state and community resources for victims of domestic violence, (C) who is certified as a counselor by the domestic violence agency that provided such training, and (D) whose primary purpose is the rendering of advice, counsel and assistance to, and the advocacy of the cause of, victims of domestic violence.

- (b) The Chief Court Administrator shall permit one or more family violence victim advocates to provide services to victims of domestic violence in (1) the Family Division of the Superior Court in [one or more judicial districts] each judicial district, and (2) each geographical area court in the state.
- (c) Notwithstanding any provision of the general statutes, upon request, a family violence victim advocate providing services in the Family Division of the Superior Court or a geographical area court shall be provided with a copy of any police report in the possession of the state's attorney, the Division of State Police within the Department of Emergency Services and Public Protection, any municipal police department or any other law enforcement agency that the family violence victim advocate requires to perform the responsibilities and duties set forth in subsection (b) of this section.
- Sec. 12. Section 17b-105a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2021*):
 - (a) The Commissioner of Social Services shall seek a waiver from federal law to allow persons who live in an area in which (1) the unemployment rate is greater than ten per cent, or (2) there is an insufficient number of jobs to provide such persons with employment, to be exempt from the three-month participation limit of the supplemental nutrition assistance program implemented pursuant to

- 677 the Food and Nutrition Act of 2008.
- 678 (b) The Commissioner of Social Services shall implement vehicle 679 evaluation provisions in accordance with 7 CFR 273.8(f)(4).
- 680 (c) The Commissioner of Social Services, pursuant to 7 USC 681 2014(e)(6), shall implement the federal option to mandate the use of a 682 standard utility allowance, to be used in place of actual utility costs, for 683 purposes of calculating the excess shelter deduction of applicants for, or 684 recipients of, supplemental nutrition assistance program benefits. 685 Pursuant to 7 USC 2014(e)(6)(C)(iii)(III), the commissioner shall not 686 prorate a standard utility allowance based upon the fact that an assisted 687 household shares the utility with an individual who is not a member of 688 the assisted household.
- 689 (d) The Commissioner of Social Services, to the extent permissible 690 under federal law, shall (1) expedite supplemental nutrition assistance program eligibility determinations for a victim of domestic violence, as 692 defined in section 17b-112a, and (2) provide an eligible victim 693 temporary supplemental nutrition assistance program benefits for not 694 less than ninety days before redetermining eligibility for benefits. In 695 conducting an expedited initial eligibility determination, the commissioner shall subtract from such victim's household income the 697 income of any spouse, domestic partner or other household member 698 credibly accused by such victim of domestic violence. For purposes of 699 this subsection, allegations of domestic violence may be substantiated 700 by the commissioner pursuant to the provisions of subsection (b) of section 17b-112a.
- 702 Sec. 13. Subsections (b) and (c) of section 17b-749 of the general 703 statutes are repealed and the following is substituted in lieu thereof 704 (*Effective July 1, 2021*):
 - (b) The commissioner shall establish income standards for applicants and recipients at a level to include a family with gross income up to fifty per cent of the state-wide median income, except the commissioner: (1) [may] May increase the income level up to the maximum level allowed

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under federal law, (2) upon the request of the Commissioner of Children and Families, may waive the income standards for adoptive families so that children adopted [on or after October 1, 1999,] from the Department of Children and Families are eligible for the child care subsidy program, [and (3) on and after March 1, 2003,] (3) shall waive the income standards for not less than ninety days from the date of application for a victim of domestic violence, as defined in section 17b-112a, at which time the commissioner shall redetermine eligibility based upon the income standards, and (4) shall reduce the income eligibility level to up to fifty-five per cent of the state-wide median income for applicants and recipients who qualify based on their loss of eligibility for temporary family assistance. For purposes of this subsection, allegations of domestic violence may be substantiated by the commissioner pursuant to the provisions of subsection (b) of section 17b-112a. The commissioner may adopt regulations in accordance with chapter 54 to establish income criteria and durational requirements for such waiver of income standards.

(c) The commissioner, in consultation with the Commissioner of Social Services, shall establish eligibility and program standards including, but not limited to: (1) A priority intake and eligibility system with preference given to serving (A) victims of domestic violence, as defined in section 17b-112a, (B) recipients of temporary family assistance who are employed or engaged in employment activities under the Department of Social Services' "Jobs First" program, [(B)] (C) working families whose temporary family assistance was discontinued not more than five years prior to the date of application for the child care subsidy program, [(C)] (D) teen parents, [(D)] (E) low-income working families, [(E)] (F) adoptive families of children who were adopted from the Department of Children and Families and who are granted a waiver of income standards under subdivision (2) of subsection (b) of this section, and [(F)] (G) working families who are at risk of welfare dependency; (2) health and safety standards for child care providers not required to be licensed; (3) a reimbursement system for child care services which account for differences in the age of the child, number of children in the family, the geographic region and type of care provided

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by licensed and unlicensed caregivers, the cost and type of services provided by licensed and unlicensed caregivers, successful completion of fifteen hours of annual in-service training or credentialing of child care directors and administrators, and program accreditation; (4) supplemental payment for special needs of the child and extended nontraditional hours; (5) an annual rate review process for providers which assures that reimbursement rates are maintained at levels which permit equal access to a variety of child care settings; (6) a sliding reimbursement scale for participating families; (7) an administrative appeals process; (8) an administrative hearing process to adjudicate cases of alleged fraud and abuse and to impose sanctions and recover overpayments; (9) an extended period of program and payment eligibility when a parent who is receiving a child care subsidy experiences a temporary interruption in employment or other approved activity; and (10) a waiting list for the child care subsidy program that (A) allows the commissioner to exercise discretion in prioritizing within and between existing priority groups, including, but not limited to, children described in 45 CFR 98.46, as amended from time to time, and households with an infant or toddler, and (B) reflects the priority and eligibility system set forth in subdivision (1) of this subsection [, which is reviewed periodically, with the inclusion of this information in the annual report required to be issued [annually] by the office to the Governor and the General Assembly in accordance with section 17b-733. Such action will include, but not be limited to, family income, age of child, region of state and length of time on such waiting list.

Sec. 14. Subsection (c) of section 17b-191 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1,* 2021):

(c) To be eligible for cash assistance under the program, a person shall (1) be (A) eighteen years of age or older; (B) a minor found by a court to be emancipated pursuant to section 46b-150; or (C) under eighteen years of age and the commissioner determines good cause for such person's eligibility, and (2) not have assets exceeding two hundred fifty dollars or, if such person is married, such person and his or her spouse shall not

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778 have assets exceeding five hundred dollars. In determining eligibility, 779 the commissioner shall not consider as income (A) Aid and Attendance 780 pension benefits granted to a veteran, as defined in section 27-103, or the surviving spouse of such veteran, or (B) for a period not less than ninety 781 782 days from the date of application, the income of a spouse, domestic 783 partner or other household member credibly accused of domestic 784 violence by a victim of domestic violence, as defined in section 17b-112a. 785 The commissioner shall redetermine the eligibility of a victim of 786 domestic violence after ninety days. For purposes of this subsection, 787 allegations of domestic violence may be substantiated by the 788 commissioner pursuant to the provisions of subsection (b) of section 789 17b-112a. No person who is a substance abuser and refuses or fails to 790 enter available, appropriate treatment shall be eligible for cash 791 assistance under the program until such person enters treatment. No 792 person whose benefits from the temporary family assistance program 793 have terminated as a result of time-limited benefits or for failure to 794 comply with a program requirement shall be eligible for cash assistance 795 under the program.

Sec. 15. Section 38a-816 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2021*):

The following are defined as unfair methods of competition and unfair and deceptive acts or practices in the business of insurance:

(1) Misrepresentations and false advertising of insurance policies. Making, issuing or circulating, or causing to be made, issued or circulated, any estimate, illustration, circular or statement, sales presentation, omission or comparison which: (A) Misrepresents the benefits, advantages, conditions or terms of any insurance policy; (B) misrepresents the dividends or share of the surplus to be received, on any insurance policy; (C) makes any false or misleading statements as to the dividends or share of surplus previously paid on any insurance policy; (D) is misleading or is a misrepresentation as to the financial condition of any person, or as to the legal reserve system upon which any life insurer operates; (E) uses any name or title of any insurance

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policy or class of insurance policies misrepresenting the true nature thereof; (F) is a misrepresentation, including, but not limited to, an intentional misquote of a premium rate, for the purpose of inducing or tending to induce to the purchase, lapse, forfeiture, exchange, conversion or surrender of any insurance policy; (G) is a misrepresentation for the purpose of effecting a pledge or assignment of or effecting a loan against any insurance policy; or (H) misrepresents any insurance policy as being shares of stock.

- (2) False information and advertising generally. Making, publishing, disseminating, circulating or placing before the public, or causing, directly or indirectly, to be made, published, disseminated, circulated or placed before the public, in a newspaper, magazine or other publication, or in the form of a notice, circular, pamphlet, letter or poster, or over any radio or television station, or in any other way, an advertisement, announcement or statement containing any assertion, representation or statement with respect to the business of insurance or with respect to any person in the conduct of his insurance business, which is untrue, deceptive or misleading.
- (3) Defamation. Making, publishing, disseminating or circulating, directly or indirectly, or aiding, abetting or encouraging the making, publishing, disseminating or circulating of, any oral or written statement or any pamphlet, circular, article or literature which is false or maliciously critical of or derogatory to the financial condition of an insurer, and which is calculated to injure any person engaged in the business of insurance.
- (4) Boycott, coercion and intimidation. Entering into any agreement to commit, or by any concerted action committing, any act of boycott, coercion or intimidation resulting in or tending to result in unreasonable restraint of, or monopoly in, the business of insurance.
- (5) False financial statements. Filing with any supervisory or other public official, or making, publishing, disseminating, circulating or delivering to any person, or placing before the public, or causing, directly or indirectly, to be made, published, disseminated, circulated or

delivered to any person, or placed before the public, any false statement of financial condition of an insurer with intent to deceive; or making any false entry in any book, report or statement of any insurer with intent to deceive any agent or examiner lawfully appointed to examine into its condition or into any of its affairs, or any public official to whom such insurer is required by law to report, or who has authority by law to examine into its condition or into any of its affairs, or, with like intent, wilfully omitting to make a true entry of any material fact pertaining to the business of such insurer in any book, report or statement of such insurer.

(6) Unfair claim settlement practices. Committing or performing with such frequency as to indicate a general business practice any of the following: (A) Misrepresenting pertinent facts or insurance policy provisions relating to coverages at issue; (B) failing to acknowledge and act with reasonable promptness upon communications with respect to claims arising under insurance policies; (C) failing to adopt and implement reasonable standards for the prompt investigation of claims arising under insurance policies; (D) refusing to pay claims without conducting a reasonable investigation based upon all available information; (E) failing to affirm or deny coverage of claims within a reasonable time after proof of loss statements have been completed; (F) not attempting in good faith to effectuate prompt, fair and equitable settlements of claims in which liability has become reasonably clear; (G) compelling insureds to institute litigation to recover amounts due under an insurance policy by offering substantially less than the amounts ultimately recovered in actions brought by such insureds; (H) attempting to settle a claim for less than the amount to which a reasonable man would have believed he was entitled by reference to written or printed advertising material accompanying or made part of an application; (I) attempting to settle claims on the basis of an application which was altered without notice to, or knowledge or consent of the insured; (J) making claims payments to insureds or beneficiaries not accompanied by statements setting forth the coverage under which the payments are being made; (K) making known to insureds or claimants a policy of appealing from arbitration awards in

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favor of insureds or claimants for the purpose of compelling them to accept settlements or compromises less than the amount awarded in arbitration; (L) delaying the investigation or payment of claims by requiring an insured, claimant, or the physician of either to submit a preliminary claim report and then requiring the subsequent submission of formal proof of loss forms, both of which submissions contain substantially the same information; (M) failing to promptly settle claims, where liability has become reasonably clear, under one portion of the insurance policy coverage in order to influence settlements under other portions of the insurance policy coverage; (N) failing to promptly provide a reasonable explanation of the basis in the insurance policy in relation to the facts or applicable law for denial of a claim or for the offer of a compromise settlement; (O) using as a basis for cash settlement with a first party automobile insurance claimant an amount which is less than the amount which the insurer would pay if repairs were made unless such amount is agreed to by the insured or provided for by the insurance policy.

- (7) Failure to maintain complaint handling procedures. Failure of any person to maintain complete record of all the complaints which it has received since the date of its last examination. This record shall indicate the total number of complaints, their classification by line of insurance, the nature of each complaint, the disposition of these complaints, and the time it took to process each complaint. For purposes of this [subsection] <u>subdivision</u> "complaint" means any written communication primarily expressing a grievance.
- (8) Misrepresentation in insurance applications. Making false or fraudulent statements or representations on or relative to an application for an insurance policy for the purpose of obtaining a fee, commission, money or other benefit from any insurer, producer or individual.
- (9) Any violation of any one of sections 38a-358, 38a-446, 38a-447, <u>as</u> <u>amended by this act</u>, 38a-488, 38a-825, 38a-826, 38a-828 and 38a-829. None of the following practices shall be considered discrimination within the meaning of section 38a-446 or 38a-488 or a rebate within the

meaning of section 38a-825: (A) Paying bonuses to policyholders or otherwise abating their premiums in whole or in part out of surplus accumulated from nonparticipating insurance, provided any such bonuses or abatement of premiums shall be fair and equitable to policyholders and for the best interests of the company and its policyholders; (B) in the case of policies issued on the industrial debit plan, making allowance to policyholders who have continuously for a specified period made premium payments directly to an office of the insurer in an amount which fairly represents the saving in collection expense; (C) readjustment of the rate of premium for a group insurance policy based on loss or expense experience, or both, at the end of the first or any subsequent policy year, which may be made retroactive for such policy year.

- (10) Notwithstanding any provision of any policy of insurance, certificate or service contract, whenever such insurance policy or certificate or service contract provides for reimbursement for any services which may be legally performed by any practitioner of the healing arts licensed to practice in this state, reimbursement under such insurance policy, certificate or service contract shall not be denied because of race, color or creed nor shall any insurer make or permit any unfair discrimination against particular individuals or persons so licensed.
- (11) Favored agent or insurer: Coercion of debtors. (A) No person may (i) require, as a condition precedent to the lending of money or extension of credit, or any renewal thereof, that the person to whom such money or credit is extended or whose obligation the creditor is to acquire or finance, negotiate any policy or contract of insurance through a particular insurer or group of insurers or producer or group of producers; (ii) unreasonably disapprove the insurance policy provided by a borrower for the protection of the property securing the credit or lien; (iii) require directly or indirectly that any borrower, mortgagor, purchaser, insurer or producer pay a separate charge, in connection with the handling of any insurance policy required as security for a loan on real estate or pay a separate charge to substitute the insurance policy

of one insurer for that of another; or (iv) use or disclose information resulting from a requirement that a borrower, mortgagor or purchaser furnish insurance of any kind on real property being conveyed or used as collateral security to a loan, when such information is to the advantage of the mortgagee, vendor or lender, or is to the detriment of the borrower, mortgagor, purchaser, insurer or the producer complying with such a requirement.

(B) (i) Subparagraph (A)(iii) of this subdivision shall not include the interest which may be charged on premium loans or premium advancements in accordance with the security instrument. (ii) For purposes of subparagraph (A)(ii) of this subdivision, such disapproval shall be deemed unreasonable if it is not based solely on reasonable standards uniformly applied, relating to the extent of coverage required and the financial soundness and the services of an insurer. Such standards shall not discriminate against any particular type of insurer, nor shall such standards call for the disapproval of an insurance policy because such policy contains coverage in addition to that required. (iii) The commissioner may investigate the affairs of any person to whom this subdivision applies to determine whether such person has violated this subdivision. If a violation of this subdivision is found, the person in violation shall be subject to the same procedures and penalties as are applicable to other provisions of section 38a-815, subsections (b) and (e) of section 38a-817 and this section. (iv) For purposes of this section, "person" includes any individual, corporation, limited liability company, association, partnership or other legal entity.

(12) Refusing to insure, refusing to continue to insure or limiting the amount, extent or kind of coverage available to an individual or charging an individual a different rate for the same coverage because of physical disability, mental or nervous condition as set forth in section 38a-488a or intellectual disability, except where the refusal, limitation or rate differential is based on sound actuarial principles or is related to actual or reasonably anticipated experience.

(13) Refusing to insure, refusing to continue to insure or limiting the

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amount, extent or kind of coverage available to an individual or charging an individual a different rate for the same coverage solely because of blindness or partial blindness. For purposes of this subdivision, "refusal to insure" includes the denial by an insurer of disability insurance coverage on the grounds that the policy defines "disability" as being presumed in the event that the insured is blind or partially blind, except that an insurer may exclude from coverage any disability, consisting solely of blindness or partial blindness, when such condition existed at the time the policy was issued. Any individual who is blind or partially blind shall be subject to the same standards of sound actuarial principles or actual or reasonably anticipated experience as are sighted persons with respect to all other conditions, including the underlying cause of the blindness or partial blindness.

(14) Refusing to insure, refusing to continue to insure or limiting the amount, extent or kind of coverage available to an individual or charging an individual a different rate for the same coverage because of exposure to diethylstilbestrol through the female parent.

(15) (A) Failure by an insurer, or any other entity responsible for providing payment to a health care provider pursuant to an insurance policy, to pay accident and health claims, including, but not limited to, claims for payment or reimbursement to health care providers, within the time periods set forth in subparagraph (B) of this subdivision, unless the Insurance Commissioner determines that a legitimate dispute exists as to coverage, liability or damages or that the claimant has fraudulently caused or contributed to the loss. Any insurer, or any other entity responsible for providing payment to a health care provider pursuant to an insurance policy, who fails to pay such a claim or request within the time periods set forth in subparagraph (B) of this subdivision shall pay the claimant or health care provider the amount of such claim plus interest at the rate of fifteen per cent per annum, in addition to any other penalties which may be imposed pursuant to sections 38a-11, 38a-25, 38a-41 to 38a-53, inclusive, 38a-57 to 38a-60, inclusive, 38a-62 to 38a-64, inclusive, 38a-76, 38a-83, 38a-84, 38a-117 to 38a-124, inclusive, 38a-129 to 38a-140, inclusive, 38a-146 to 38a-155, inclusive, 38a-283, 38a-288 to

38a-290, inclusive, 38a-319, 38a-320, 38a-459, 38a-464, 38a-815 to 38a-819, inclusive, 38a-824 to 38a-826, inclusive, and 38a-828 to 38a-830, inclusive. Whenever the interest due a claimant or health care provider pursuant to this section is less than one dollar, the insurer shall deposit such amount in a separate interest-bearing account in which all such amounts shall be deposited. At the end of each calendar year each such insurer shall donate such amount to The University of Connecticut Health Center.

- (B) Each insurer or other entity responsible for providing payment to a health care provider pursuant to an insurance policy subject to this section, shall pay claims not later than:
- (i) For claims filed in paper format, sixty days after receipt by the insurer of the claimant's proof of loss form or the health care provider's request for payment filed in accordance with the insurer's practices or procedures, except that when there is a deficiency in the information needed for processing a claim, as determined in accordance with section 38a-477, the insurer shall (I) send written notice to the claimant or health care provider, as the case may be, of all alleged deficiencies in information needed for processing a claim not later than thirty days after the insurer receives a claim for payment or reimbursement under the contract, and (II) pay claims for payment or reimbursement under the contract not later than thirty days after the insurer receives the information requested; and
- (ii) For claims filed in electronic format, twenty days after receipt by the insurer of the claimant's proof of loss form or the health care provider's request for payment filed in accordance with the insurer's practices or procedures, except that when there is a deficiency in the information needed for processing a claim, as determined in accordance with section 38a-477, the insurer shall (I) notify the claimant or health care provider, as the case may be, of all alleged deficiencies in information needed for processing a claim not later than ten days after the insurer receives a claim for payment or reimbursement under the contract, and (II) pay claims for payment or reimbursement under the

contract not later than ten days after the insurer receives the information requested.

- (C) As used in this subdivision, "health care provider" means a person licensed to provide health care services under chapter 368d, chapter 368v, chapters 370 to 373, inclusive, 375 to 383c, inclusive, 384a to 384c, inclusive, or chapter 400j.
- (16) Failure to pay, as part of any claim for a damaged motor vehicle under any automobile insurance policy where the vehicle has been declared to be a constructive total loss, an amount equal to the sum of (A) the settlement amount on such vehicle plus, whenever the insurer takes title to such vehicle, (B) an amount determined by multiplying such settlement amount by a percentage equivalent to the current sales tax rate established in section 12-408. For purposes of this subdivision, "constructive total loss" means the cost to repair or salvage damaged property, or the cost to both repair and salvage such property, equals or exceeds the total value of the property at the time of the loss.
 - (17) Any violation of section 42-260, by an extended warranty provider subject to the provisions of said section, including, but not limited to: (A) Failure to include all statements required in subsections (c) and (f) of section 42-260 in an issued extended warranty; (B) offering an extended warranty without being (i) insured under an adequate extended warranty reimbursement insurance policy or (ii) able to demonstrate that reserves for claims contained in the provider's financial statements are not in excess of one-half the provider's audited net worth; (C) failure to submit a copy of an issued extended warranty form or a copy of such provider's extended warranty reimbursement policy form to the Insurance Commissioner.
 - (18) With respect to an insurance company, hospital service corporation, health care center or fraternal benefit society providing individual or group health insurance coverage of the types specified in subdivisions (1), (2), (4), (5), (6), (10), (11) and (12) of section 38a-469, refusing to insure, refusing to continue to insure or limiting the amount, extent or kind of coverage available to an individual or charging an

individual a different rate for the same coverage because such individual has been a victim of [family] <u>domestic</u> violence, as <u>defined in</u> section 17b-112a.

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(19) With respect to a property and casualty insurer delivering, issuing for delivery, renewing, amending, continuing or endorsing a property or casualty insurance policy, making any distinction or discrimination against an individual in delivering, issuing for delivery, renewing, amending, continuing, endorsing, offering, withholding, cancelling or setting premiums for such policy, or in the terms of such policy, because the individual has been a victim of domestic violence, as defined in section 17b-112a.

[(19)] (20) With respect to an insurance company, hospital service corporation, health care center or fraternal benefit society providing individual or group health insurance coverage of the types specified in subdivisions (1), (2), (3), (4), (6), (9), (10), (11) and (12) of section 38a-469, refusing to insure, refusing to continue to insure or limiting the amount, extent or kind of coverage available to an individual or charging an individual a different rate for the same coverage because of genetic information. Genetic information indicating a predisposition to a disease or condition shall not be deemed a preexisting condition in the absence of a diagnosis of such disease or condition that is based on other medical information. An insurance company, hospital service corporation, health care center or fraternal benefit society providing individual health coverage of the types specified in subdivisions (1), (2), (3), (4), (6), (9), (10), (11) and (12) of section 38a-469, shall not be prohibited from refusing to insure or applying a preexisting condition limitation, to the extent permitted by law, to an individual who has been diagnosed with a disease or condition based on medical information other than genetic information and has exhibited symptoms of such disease or condition. For the purposes of this [subsection] subdivision, "genetic information" means the information about genes, gene products or inherited characteristics that may derive from an individual or family member.

1112 [(20)] (21) Any violation of sections 38a-465 to 38a-465q, inclusive, as amended by this act.

- [(21)] (22) With respect to a managed care organization, as defined in section 38a-478, failing to establish a confidentiality procedure for medical record information, as required by section 38a-999.
- 1117 [(22)] (23) Any violation of sections 38a-591d to 38a-591f, inclusive.
- 1118 [(23)] (24) Any violation of section 38a-472j.

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Sec. 16. Section 38a-447 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2021*):

No life insurance company doing business in this state may: (1) Make any distinction or discrimination between persons on the basis of race or status as a victim of domestic violence, as to the premiums or rates charged for policies upon the lives of such persons; (2) demand or require greater premiums from persons of one race than such as are at that time required by that company from persons of another race, or from persons who have been victims of domestic violence than such as are at that time required by that company from persons who have not been victims of domestic violence, of the same age, sex, general condition of health and hope of longevity; or (3) make or require any rebate, diminution or discount on the basis of race, or status as a victim of domestic violence, upon the sum to be paid on any policy in case of the death of any person insured, nor insert in the policy any condition, nor make any stipulation whereby such person insured shall bind [himself, his] such person, such person's heirs, executors, administrators or assigns to accept any sum less than the full value or amount of such policy, in case of a claim accruing thereon by reason of the death of such person insured, other than such as are imposed upon all persons in similar cases; and each such stipulation or condition so made or inserted shall be void. For the purposes of this section, "victim of domestic violence" has the same meaning as provided in section 17b-112a.

Sec. 17. Section 38a-465 of the general statutes is repealed and the

following is substituted in lieu thereof (*Effective October 1, 2021*):

1144 As used in sections 38a-465 to 38a-465q, inclusive, and subdivision 1145 [(20)] (21) of section 38a-816, as amended by this act:

- (1) "Advertisement" means any written, electronic or printed communication or any communication by means of recorded telephone messages or transmitted on radio, television, the Internet or similar communications media, including, but not limited to, film strips, motion pictures and videos, published, disseminated, circulated or placed before the public, directly or indirectly, for the purpose of creating an interest in or inducing a person to purchase or sell, assign, devise, bequest or transfer the death benefit or ownership of a life insurance policy or an interest in a life insurance policy pursuant to a life settlement contract.
- (2) "Broker" means a person who, on behalf of an owner and for a fee, commission or other valuable consideration, offers or attempts to negotiate life settlement contracts between an owner and one or more providers. "Broker" does not include an attorney, certified public accountant or financial planner accredited by a nationally recognized accreditation agency retained to represent the owner, whose compensation is not paid directly or indirectly by a provider or any other person except the owner.
- (3) "Business of life settlements" means an activity involved in, but not limited to, offering to enter into, soliciting, negotiating, procuring, effectuating, monitoring or tracking of life settlement contracts.
- (4) "Chronically ill" means: (A) Being unable to perform at least two activities of daily living, including, but not limited to, eating, toileting, transferring, bathing, dressing or continence; (B) requiring substantial supervision to protect from threats to health and safety due to severe cognitive impairment; or (C) having a level of disability similar to that described in subparagraph (A) of this subdivision as determined by the federal Secretary of Health and Human Services.

- 1174 (5) "Commissioner" means the Insurance Commissioner.
- 1175 (6) (A) "Financing entity" means an underwriter, placement agent,
- lender, purchaser of securities, purchaser of a policy or certificate from
- 1177 a provider, credit enhancer, or any entity that has a direct ownership in
- a policy or certificate that is the subject of a life settlement contract:
- (i) Whose principal activity related to the transaction is providing
- 1180 funds to effect the life settlement contract or purchase of one or more
- 1181 policies; and
- (ii) Who has an agreement in writing with one or more providers to
- finance the acquisition of life settlement contracts.
- 1184 (B) "Financing entity" does not include a nonaccredited investor or a
- 1185 purchaser.
- 1186 (7) "Financing transaction" means any transaction in which a
- provider obtains financing from a financing entity, including, but not
- limited to, any secured or unsecured financing, any securitization
- transaction or any securities offering which is registered or exempt from
- registration under federal or state securities law.
- 1191 (8) "Insured" means the person covered under the policy being
- 1192 considered for sale in a life settlement contract.
- 1193 (9) "Life expectancy" means the arithmetic mean of the number of
- months the insured under the life insurance policy to be settled can be
- 1195 expected to live as determined by a life expectancy company, life
- 1196 settlement company or investor considering medical records and
- 1197 experiential data.
- 1198 (10) "Life insurance producer" means any person licensed in this state
- 1199 as a resident or nonresident insurance producer who has received
- 1200 qualification or authority for life insurance coverage or a life line
- 1201 coverage pursuant to chapter 702.
- 1202 (11) (A) "Life settlement contract" means:

(i) A written agreement entered into between a provider and an owner, establishing the terms under which compensation or anything of value will be paid, which compensation or thing of value is less than the expected death benefit of the insurance policy or certificate, in return for the owner's assignment, transfer, sale, devise or bequest of the death benefit or any portion of an insurance policy or certificate of insurance for compensation, provided the minimum value for a life settlement contract shall be greater than a cash surrender value or accelerated death benefit available at the time of an application for a life settlement contract;

- (ii) The transfer for compensation or value of ownership or beneficial interest in a trust, or other entity that owns such policy, if the trust or other entity was formed or availed of for the principal purpose of acquiring one or more life insurance contracts, which life insurance contract insures the life of a person residing in this state;
- (iii) A written agreement for a loan or other lending transaction, secured primarily by an individual or group life insurance policy; or
- (iv) A premium finance loan made for a policy on or before the date of issuance of the policy where (I) the loan proceeds are not used solely to pay premiums for the policy and any costs or expenses incurred by the lender or the borrower in connection with the financing, (II) the owner receives, on the date of the premium finance loan, a guarantee of the future life settlement value of the policy, or (III) the owner agrees on the date of the premium finance loan to sell the policy, or any portion of its death benefit, on any date following the issuance of the policy.
 - (B) "Life settlement contract" does not include:
- (i) A policy loan by a life insurance company pursuant to the terms of the life insurance policy or accelerated death provisions contained in the life insurance policy, whether issued with the original policy or as a rider;
- 1233 (ii) A premium finance loan, as defined in subparagraph (A)(iv) of

this subdivision, or any loan made by a bank or other licensed financial institution, provided neither default on such loan or the transfer of the policy, in connection with such default, is pursuant to an agreement or understanding with any other person for the purpose of evading regulation under this part;

- 1239 (iii) A collateral assignment of a life insurance policy by an owner;
- (iv) A loan made by a lender that does not violate sections 38a-162 to 38a-170, inclusive, provided such loan is not described in subparagraph (A) of this subdivision and is not otherwise within the definition of life settlement contract;
- (v) An agreement where all the parties are closely related to the insured by blood or law or have a lawful substantial economic interest in the continued life, health and bodily safety of the person insured, or are trusts established primarily for the benefit of such parties;
- (vi) Any designation, consent or agreement by an insured who is an employee of an employer in connection with the purchase by the employer, or trust established by the employer, of life insurance on the life of the employee;
 - (vii) A bona fide business succession planning arrangement: (I) Between one or more shareholders in a corporation or between a corporation and one or more of its shareholders or one or more trusts established by its shareholders; (II) between one or more partners in a partnership or between a partnership and one or more of its partners or one or more trusts established by its partners; or (III) between one or more members in a limited liability company or between a limited liability company and one or more of its members or one or more trusts established by its members;
 - (viii) An agreement entered into by a service recipient or a trust established by the service recipient, and a service provider or a trust established by the service provider, that performs significant services for the service recipient's trade or business; or

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1265 (ix) Any other contract, transaction or arrangement from the 1266 definition of life settlement contract that the commissioner determines 1267 is not of the type intended to be regulated by this part.

- (12) "Net death benefit" means the amount of the life insurance policy or certificate to be settled less any outstanding debts or liens.
- (13) "Owner" means the owner of a life insurance policy or a certificate holder under a group policy, with or without a terminal illness, who enters or seeks to enter into a life settlement contract. For the purposes of this part, an owner shall not be limited to an owner of a life insurance policy or a certificate holder under a group policy that insures the life of an individual with a terminal or chronic illness or condition, except where specifically addressed. "Owner" does not include: (A) Any provider or other licensee under this part; (B) a qualified institutional buyer, as defined in Rule 144A of the federal Securities Act of 1933, as amended from time to time; (C) a financing entity; (D) a special purpose entity; or (E) a related provider trust.
 - (14) "Patient identifying information" means an insured's address, telephone number, facsimile number, electronic mail address, photograph or likeness, employer, employment status, Social Security number or any other information that is likely to lead to the identification of the insured.
 - (15) "Person" means a natural person or a legal entity, including, but not limited to, an individual, partnership, limited liability company, association, trust or corporation.
- (16) "Policy" means an individual or group policy, group certificate, contract or arrangement of life insurance owned by a resident of this state, regardless of whether delivered or issued for delivery in this state.
- 1292 (17) "Premium finance loan" means a loan made primarily for the 1293 purposes of making premium payments on a life insurance policy, 1294 which loan is secured by an interest in such life insurance policy.
- 1295 (18) "Provider" means a person, other than an owner, who enters into

or effectuates a life settlement contract with an owner. "Provider" does not include:

- 1298 (A) Any bank, savings bank, savings and loan association or credit 1299 union;
- (B) A licensed lending institution, creditor or secured party pursuant to a premium finance loan agreement that takes an assignment of a life insurance policy or certificate issued pursuant to a group life insurance policy as collateral for a loan;
- 1304 (C) The insurer of a life insurance policy or rider providing 1305 accelerated death benefits or riders pursuant to section 38a-457 or cash 1306 surrender value;
- (D) A natural person who enters into or effectuates no more than one agreement in a calendar year for the transfer of a life insurance policy or certificate issued pursuant to a group life insurance policy, for compensation or any value less than the expected death benefit payable under the policy;
- 1312 (E) A purchaser;
- 1313 (F) An authorized or eligible insurer that provides stop loss coverage 1314 to a provider, purchaser, financing entity, special purpose entity or 1315 related provider trust;
- 1316 (G) A financing entity;
- 1317 (H) A special purpose entity;
- 1318 (I) A related provider trust;
- 1319 (J) A broker; or
- 1320 (K) An accredited investor or a qualified institutional buyer, as 1321 defined in Rule 501 of Regulation D or Rule 144A, respectively, of the 1322 federal Securities Act of 1933, as amended from time to time, who 1323 purchases a life settlement policy from a provider.

1324 (19) "Purchased policy" means a policy or group certificate that has 1325 been acquired by a provider pursuant to a life settlement contract.

- (20) "Purchaser" means a person who pays compensation or anything of value as consideration for a beneficial interest in a trust that is vested with, or for the assignment, transfer or sale of, an ownership or other interest in a life insurance policy or a certificate issued pursuant to a group life insurance policy that is the subject of a life settlement contract.
- (21) "Related provider trust" means a titling trust or other trust established by a licensed provider or a financing entity for the sole purpose of holding the ownership or beneficial interest in purchased policies in connection with a financing transaction.
- (22) "Settled policy" means a life insurance policy or certificate that has been acquired by a provider pursuant to a life settlement contract.
- (23) "Special purpose entity" means a corporation, partnership, trust, limited liability company or other similar entity formed solely to provide, either directly or indirectly, access to institutional capital markets (A) for a financing entity or provider, (B) in connection with a transaction in which the securities in the special purpose entity are acquired by the owner or by a qualified institutional buyer, as defined in Rule 144A of the federal Securities Act of 1933, as amended from time to time, or (C) the securities pay a fixed rate of return commensurate with established asset-backed institutional capital markets.
- (24) "Stranger-originated life insurance" means an act, practice or arrangement to initiate a life insurance policy for the benefit of a third-party investor who, at the time of policy origination, has no insurable interest in the insured. Such practices include, but are not limited to, cases in which life insurance is purchased with resources or guarantees from or through a person or entity, who, at the time of policy inception, could not lawfully initiate the policy himself or itself, and where, at the time of inception, there is an arrangement or agreement, whether verbal or written, to directly or indirectly transfer the ownership of the policy or the policy benefits to a third-party. Trusts created to give the

appearance of insurable interest and used to initiate policies for investors violate insurable interest laws and the prohibition against wagering on life. Stranger-originated life insurance arrangements do not include those practices set forth in subparagraph (B) of subdivision (11) of this section.

- (25) "Terminally ill" means having an illness or sickness that can reasonably be expected to result in death in twenty-four months or less.
- Sec. 18. (NEW) (*Effective from passage*) (a) There is established a grant program to provide individuals who are indigent with access to legal assistance when making an application for a restraining order under section 46b-15 of the general statutes, as amended by this act. The program shall be administered by the organization that administers the program for the use of interest earned on lawyers' clients' funds accounts pursuant to section 51-81c of the general statutes.
- (b) Not later than three months after receiving funding in any year pursuant to section 19 of this act, the organization administering the program shall issue a request for proposals from nonprofit entities whose principal purpose is providing legal services to individuals who are indigent, for the purpose of awarding grants to provide counsel to indigent individuals who express an interest in applying for a restraining order pursuant to section 46b-15 of the general statutes, as amended by this act, and, to the extent practicable within the funding awarded, representing such individuals throughout the process of applying for such restraining order, including at prehearing conferences and at the hearing on an application. A nonprofit entity responding to the request for proposals may partner with law schools or other nonprofit entities or publicly funded organizations that are not governmental entities, for the provision of services pursuant to a grant. Each response to the request for proposals shall specify the judicial district courthouse, or courthouses, for which services will be provided.
- (c) The organization administering the program may only award a grant (1) to provide services in the judicial districts of Fairfield, Hartford, New Haven, Stamford-Norwalk or Waterbury, and (2) in an

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amount not to exceed two hundred thousand dollars, except that a grant to provide services in the judicial district with the highest average number of applications for restraining orders under section 46b-15 of the general statutes, as amended by this act, over the previous three fiscal years may receive a grant of not more than four hundred thousand dollars. Grants may not be used to provide services to individuals who are not indigent.

- (d) The organization administering the program may only award a grant to a nonprofit entity whose principal purpose is providing legal services to individuals who are indigent, if such nonprofit entity demonstrates the ability to:
- (1) Verify at the time of meeting with an individual that such potential client is indigent and meets applicable household income eligibility requirements set by the entity;
- (2) Arrange for at least one individual who has the relevant training or experience and is authorized to provide legal counsel to individuals who express an interest in applying for a restraining order, to be present in the courthouse or courthouses identified in response to the request for proposals during all business hours;
- (3) Provide continued representation to individuals throughout the restraining order process, including in court for the hearing on the restraining order, to the greatest extent practicable within the funding awarded and if requested to do so by an individual after providing assistance with a restraining order application;
- (4) Provide any individual in the courthouse who expresses an interest in applying for a restraining order with all applicable forms that may be necessary to apply for a restraining order; and
- (5) Track and report to the organization administering the program on the services provided pursuant to the program, including (A) the procedural outcomes of restraining order applications filed, (B) the number of instances where legal counsel was provided prior to the filing

of an application but not during the remainder of the restraining order process, and the reasons limiting the duration of such representation, and (C) information on any other legal representation provided to individuals pursuant to the program on matters that were ancillary to the circumstances that supported the application for a restraining order.

- (e) In awarding grants, the organization administering the program shall give preference to nonprofit entities (1) that demonstrate the ability to provide legal representation to clients regarding matters ancillary to the circumstances that supported the application for a restraining order; (2) with experience offering legal representation to individuals during the restraining order process; or (3) that can provide quality remote services should courthouses be closed to the public.
- (f) The Chief Court Administrator shall (1) provide each grant recipient with office space in the judicial district courthouse or courthouses served by such recipient under the grant program to conduct intake interviews and assist clients with applications for restraining orders, and (2) require court clerks at such courthouses, prior to accepting an application for a restraining order pursuant to section 46b-15 of the general statutes, as amended by this act, to inform each individual filing such application, or inquiring about filing such an application, that pro bono legal services are available from the grant recipient for income-eligible individuals and where the grant recipient is located in the courthouse.
- (g) The Chief Court Administrator shall post on the Internet web site of the Judicial Branch where instructions for filing a restraining order pursuant to section 46b-15 of the general statutes, as amended by this act, are provided, information on the pro bono legal services available from grant recipients for income-eligible individuals at the applicable courthouses.
- (h) For each year that funding is provided for the program under this section, the organization administering the program shall either conduct, or partner with an academic institution or other qualified entity for the purpose of conducting, an analysis of the impact of the

program, including, but not limited to, (1) the procedural outcomes for applications filed in association with services provided by grant recipients under the program, (2) the types and extent of legal services provided to individuals served pursuant to the program, including on matters ancillary to the restraining order application, and (3) the number of cases where legal services were provided before an application was filed but legal representation did not continue during the restraining order process and the reasons for such limited representations. Not later than July first of the year following any year in which the program received funding, the organization administering the program shall submit a report on the results of such analysis in accordance with the provisions of section 11-4a of the general statutes, to the joint standing committee of the General Assembly having cognizance of matters relating to the judiciary.

Sec. 19. (*Effective from passage*) During each of the fiscal years ending June 30, 2022, and June 30, 2023, the Attorney General, utilizing transfer invoices, shall remit one million two hundred fifty thousand dollars to the organization administering the program established pursuant to section 18 of this act, from moneys received by the Office of the Attorney General in connection with the settlement of any lawsuit to which the state is a party. Such remittal in the fiscal year ending June 30, 2023, shall occur no later than one year following the date of the remittal in the previous fiscal year. Moneys remitted to the organization pursuant to this section shall be used for purposes of the program established in section 18 of this act. Up to five per cent of the total amount received by such organization may be used for the reasonable costs of administering the program, including the completion of the analysis and report required by subsection (h) of section 18 of this act.

- Sec. 20. Subsections (a) and (b) of section 54-64a of the general statutes are repealed and the following is substituted in lieu thereof (*Effective October 1, 2021*):
- (a) (1) Except as provided in subdivision (2) of this subsection and subsection (b) of this section, when any arrested person is presented

before the Superior Court, said court shall, in bailable offenses, promptly order the release of such person upon the first of the following conditions of release found sufficient to reasonably ensure the appearance of the arrested person in court: (A) Upon execution of a written promise to appear without special conditions, (B) upon execution of a written promise to appear with nonfinancial conditions, (C) upon execution of a bond without surety in no greater amount than necessary, (D) upon execution of a bond with surety in no greater amount than necessary, but in no event shall a judge prohibit a bond from being posted by surety. In addition to or in conjunction with any of the conditions enumerated in subparagraphs (A) to (D), inclusive, of this subdivision the court may, when it has reason to believe that the person is drug-dependent and where necessary, reasonable and appropriate, order the person to submit to a urinalysis drug test and to participate in a program of periodic drug testing and treatment. The results of any such drug test shall not be admissible in any criminal proceeding concerning such person.

(2) If the arrested person is charged with no offense other than a misdemeanor, the court shall not impose financial conditions of release on the person unless (A) the person is charged with a family violence crime, as defined in section 46b-38a, as amended by this act, or (B) the person requests such financial conditions, or (C) the court makes a finding on the record that there is a likely risk that (i) the arrested person will fail to appear in court, as required, or (ii) the arrested person will obstruct or attempt to obstruct justice, or threaten, injure or intimidate or attempt to threaten, injure or intimidate a prospective witness or juror, or (iii) the arrested person will engage in conduct that threatens the safety of himself or herself or another person. In making a finding described in this subsection, the court may consider past criminal history, including any prior record of failing to appear as required in court that resulted in any conviction for a violation of section 53a-172 or any conviction during the previous ten years for a violation of section 53a-173 and any other pending criminal cases of the person charged with a misdemeanor.

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(3) The court may, in determining what conditions of release will reasonably ensure the appearance of the arrested person in court, consider the following factors: (A) The nature and circumstances of the offense, (B) such person's record of previous convictions, (C) such person's past record of appearance in court, (D) such person's family ties, (E) such person's employment record, (F) such person's financial resources, character and mental condition, [and] (G) such person's community ties, and (H) in the case of a violation of 53a-222a when the condition of release was issued for a family violence crime, as defined in section 46b-38a, as amended by this act, the heightened risk posed to victims of family violence by violations of conditions of release.

(b) (1) When any arrested person charged with the commission of a class A felony, a class B felony, except a violation of section 53a-86 or 53a-122, a class C felony, except a violation of section 53a-87, 53a-152 or 53a-153, or a class D felony under sections 53a-60 to 53a-60c, inclusive, section 53a-72a, 53a-95, 53a-103, 53a-103a, 53a-114, 53a-136 or 53a-216, or a family violence crime, as defined in section 46b-38a, as amended by this act, is presented before the Superior Court, said court shall, in bailable offenses, promptly order the release of such person upon the first of the following conditions of release found sufficient to reasonably ensure the appearance of the arrested person in court and that the safety of any other person will not be endangered: (A) Upon such person's execution of a written promise to appear without special conditions, (B) upon such person's execution of a written promise to appear with nonfinancial conditions, (C) upon such person's execution of a bond without surety in no greater amount than necessary, (D) upon such person's execution of a bond with surety in no greater amount than necessary, but in no event shall a judge prohibit a bond from being posted by surety. In addition to or in conjunction with any of the conditions enumerated in subparagraphs (A) to (D), inclusive, of this subdivision, the court may, when it has reason to believe that the person is drug-dependent and where necessary, reasonable and appropriate, order the person to submit to a urinalysis drug test and to participate in a program of periodic drug testing and treatment. The results of any such drug test shall not be admissible in any criminal proceeding

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(2) The court may, in determining what conditions of release will reasonably ensure the appearance of the arrested person in court and that the safety of any other person will not be endangered, consider the following factors: (A) The nature and circumstances of the offense, (B) such person's record of previous convictions, (C) such person's past record of appearance in court after being admitted to bail, (D) such person's family ties, (E) such person's employment record, (F) such person's financial resources, character and mental condition, (G) such person's community ties, (H) the number and seriousness of charges pending against the arrested person, (I) the weight of the evidence against the arrested person, (J) the arrested person's history of violence, (K) whether the arrested person has previously been convicted of similar offenses while released on bond, [and] (L) the likelihood based upon the expressed intention of the arrested person that such person will commit another crime while released, and (M) the heightened risk posed to victims of family violence by violations of conditions of release and court orders of protection.

- (3) When imposing conditions of release under this subsection, the court shall state for the record any factors under subdivision (2) of this subsection that it considered and the findings that it made as to the danger, if any, that the arrested person might pose to the safety of any other person upon the arrested person's release that caused the court to impose the specific conditions of release that it imposed.
- Sec. 21. Subsection (a) of section 53a-181j of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 1, 2021):
 - (a) A person is guilty of intimidation based on bigotry or bias in the first degree when such person maliciously, and with specific intent to intimidate or harass another person [because of] motivated in whole or in substantial part by the actual or perceived race, religion, ethnicity, disability, sex, sexual orientation or gender identity or expression of such other person, causes physical injury to such other person or to a

- third person.
- Sec. 22. Subsection (a) of section 53a-181k of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October*
- 1591 1, 2021):
- 1592 (a) A person is guilty of intimidation based on bigotry or bias in the 1593 second degree when such person maliciously, and with specific intent 1594 to intimidate or harass another person or group of persons [because of] 1595 motivated in whole or in substantial part by the actual or perceived race, 1596 religion, ethnicity, disability, sex, sexual orientation or gender identity 1597 or expression of such other person or group of persons, does any of the following: (1) Causes physical contact with such other person or group 1598 1599 of persons, (2) damages, destroys or defaces any real or personal 1600 property of such other person or group of persons, or (3) threatens, by 1601 word or act, to do an act described in subdivision (1) or (2) of this 1602 subsection, if there is reasonable cause to believe that an act described 1603 in subdivision (1) or (2) of this subsection will occur.
- Sec. 23. Subsection (a) of section 53a-181*l* of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 1, 2021):
- 1607 (a) A person is guilty of intimidation based on bigotry or bias in the 1608 third degree when such person, with specific intent to intimidate or 1609 harass another person or group of persons [because of] motivated in 1610 whole or in substantial part by the actual or perceived race, religion, 1611 ethnicity, disability, sex, sexual orientation or gender identity or 1612 expression of such other person or persons: (1) Damages, destroys or 1613 defaces any real or personal property, or (2) threatens, by word or act, 1614 to do an act described in subdivision (1) of this subsection or advocates 1615 or urges another person to do an act described in subdivision (1) of this 1616 subsection, if there is reasonable cause to believe that an act described 1617 in said subdivision will occur.

This act shall take effect as follows and shall amend the following				
sections:				
Section 1	October 1, 2021	46b-1		
Sec. 2	October 1, 2021	46b-15		
Sec. 3	October 1, 2021	46b-15c		
Sec. 4	October 1, 2021	46b-38a(3)		
Sec. 5	July 1, 2021	46b-38b(g)(5)		
Sec. 6	October 1, 2021	46b-38c(e)		
Sec. 7	October 1, 2021	46b-54(f)		
Sec. 8	October 1, 2021	46b-56		
Sec. 9	October 1, 2021	New section		
Sec. 10	July 1, 2021	51-27h		
Sec. 11	October 1, 2021	51-27i		
Sec. 12	July 1, 2021	17b-105a		
Sec. 13	July 1, 2021	17b-749(b) and (c)		
Sec. 14	July 1, 2021	17b-191(c)		
Sec. 15	October 1, 2021	38a-816		
Sec. 16	October 1, 2021	38a-447		
Sec. 17	October 1, 2021	38a-465		
Sec. 18	from passage	New section		
Sec. 19	from passage	New section		
Sec. 20	October 1, 2021	54-64a(a) and (b)		
Sec. 21	October 1, 2021	53a-181j(a)		
Sec. 22	October 1, 2021	53a-181k(a)		
Sec. 23	October 1, 2021	53a-1811(a)		

Statement of Legislative Commissioners:

In Section 1(b), "unless the context otherwise requires," was inserted before "domestic violence" for consistency with other provisions of the bill, Section 10 was rewritten for clarity and the effective date was changed for consistency with the provisions of the section, in Section 18(c)(1) "Bridgeport" was changed to "Fairfield" and "Stamford" was changed to "Stamford-Norwalk" for accuracy, and in Section 19 "(NEW)" was removed for accuracy.

JUD Joint Favorable Subst.

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 22 \$	FY 23 \$
Judicial Dept.	GF - Cost	803,080	821,172
State Comptroller - Fringe	GF - Cost	249,072	256,544
Benefits ¹			
Office of Early Childhood;	GF - Potential	See Below	See Below
Social Services, Dept.	Cost		
Insurance Dept.	GF - Potential	Minimal	Minimal
	Revenue Gain		
Resources of the General Fund	GF - Revenue	1,250,000	1,250,000
	Loss		

Note: GF=General Fund

Municipal Impact: None

Explanation

Section 1-3 adds coercive control to the definition of domestic violence and makes victims of such behavior eligible for support and a civil restraining order. This change is anticipated to result in up to an additional 4,000 petitions for a restraining order. In order to accommodate the increase in petitions, it is anticipated that the Judicial Department will have to hire up to six additional clerks and family relations counselors for each of the busiest Judicial Districts (Bridgeport, Hartford, New Britain, New Haven, Norwich, and Waterbury) at a cost of \$603,080 annually for salaries and \$249,072 for fringe benefits.

Each restraining order application must be served by a state marshal,

¹The fringe benefit costs for most state employees are budgeted centrally in accounts administered by the Comptroller. The estimated active employee fringe benefit cost associated with most personnel changes is 41.3% of payroll in FY 22 and FY 23.

resulting in a cost of approximately \$200,000 annually.

Sections 12-14 could result in a cost to the Department of Social Services (DSS) and Office of Early Childhood (OEC) associated with providing temporary assistance to domestic violence victims while waiving certain income standards for at least 90 days from the date of application.²

The number of individuals who would qualify for assistance under the bill is unknown. For context, the average cost per case for 90 days of benefits is approximately \$3,480 for Care4Kids and \$610 for State Administered General Assistance.

Section 12 requires 90 days of expedited assistance under the Supplemental Nutrition Assistance Program (SNAP) to the extent allowed under federal law. SNAP benefits are federally-funded and subject to federal regulations. While domestic violence victims are not currently entitled to expedited SNAP benefits under federal regulations, the state could incur administrative costs to support system adjustments if this change were to be implemented.

Section 15-17 results in a potential minimal revenue gain to the General Fund to the extent the Insurance Department assesses additional fines or penalties for violations of the Connecticut Unfair Insurance Practices Act (CUIPA). The bill prohibits life insurers from discriminating based on status as a victim of domestic violence and makes such actions a violation of CUIPA. CUIPA fines can range from \$5,000 per violation up to a maximum of \$250,000 in aggregate penalties per entity in any six-month period.

Section 18-19 establishes a grant program to provide legal assistance to indigent individuals when applying for temporary restraining orders, resulting in a revenue loss of \$1,250,000 in FY 22 and FY 23. The grant

sSB1091 / File No. 617

² The bill requires the state to exclude the income of the victim's credibly accused spouse, domestic partner, or other household member when considering eligibility for SAGA and SNAP.

program is to be administered by the Connecticut Bar Foundation.

The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation.

Sources: Department of Social Services Caseload Information

Office of Early Childhood Caseload and Utilization data

OLR Bill Analysis sSB 1091

AN ACT CONCERNING THE DEFINITION OF DOMESTIC VIOLENCE, REVISING STATUTES CONCERNING DOMESTIC VIOLENCE, CHILD CUSTODY, FAMILY RELATIONS MATTER FILINGS AND BIGOTRY OR BIAS CRIMES AND CREATING A PROGRAM TO PROVIDE LEGAL COUNSEL TO INDIGENTS IN RESTRAINING ORDER CASES.

SUMMARY

This bill makes various changes in the laws relating to domestic violence, civil restraining orders, family violence, assistance programs, insurance discrimination, and certain crimes. Generally, it:

- 1. establishes a general definition of domestic violence that includes coercive control as a form of domestic violence (§ 1);
- 2. allows victims subject to coercive control by a family or household member to be eligible for civil restraining orders (§ 2);
- 3. requires the court to sanction a party that files frivolous and fabricated pleadings or motions (§ 9);
- 4. creates a grant program to provide free legal assistance to indigent restraining order applicants (§§ 18 & 19);
- 5. categorizes criminal violation of a protection order or condition of release as a family violence crime in certain circumstances (§§ 5 & 6);
- 6. establishes a time frame for U Nonimmigrant Status certification (§ 5);
- 7. requires courthouses constructed on or after July 1, 2021, to include a room for family violence victims and advocates (§ 10);

8. expands the "best interest of the child" factors in family relations matters to include the child's physical and emotional health (§§ 7 & 8);

- 9. provides eligible domestic violence victims easier access to certain assistance programs (§§ 12-14);
- 10. prohibits insurance companies from denying or refusing coverage based on a person's status as a domestic violence victim (§§ 15-17); and
- 11. expands the crimes of 1st, 2nd, and 3rd degree intimidation based on actions motivated in whole or in substantial part by certain attributes (§§ 21-23).

It also makes minor, technical, and conforming changes.

EFFECTIVE DATE: October 1, 2021, except (1) the U Nonimmigrant Status, state assistance programs, and secure courtroom provisions take effect on July 1, 2021, and (2) the legal assistance grant program provisions take effect upon passage.

§ 1 — DOMESTIC VIOLENCE

Family Relations Matters and Support

The bill creates a general definition for the term "domestic violence" and applies it to all provisions related to family relations matters (see BACKGROUND) and support. In doing so, it includes coercive control as a form domestic violence.

Under the bill, "domestic violence" means:

- 1. a continuous threat of present physical pain or physical injury against a family or household member;
- 2. stalking, including 2nd degree stalking, of a household or family member;
- 3. a pattern of threatening, including 2nd degree threatening, of a

family or household member or a third party with intent to intimidate the family or household member; or

4. coercive control of a family or household member, which is a pattern of behavior that in purpose or effect unreasonably interferes with a person's free will and personal liberty.

Coercive Control

Under the bill, "coercive control" includes, unreasonably:

- 1. isolating the household or family member from friends, relatives, or other support;
- 2. depriving the household or family member of basic necessities;
- 3. controlling, regulating, or monitoring the household or family member's movements, communications, daily behavior, finances, economic resources, or access to services;
- 4. compelling the household or family member by force, threat, or intimidation, including, but not limited to, threats based on actual or suspected immigration status, to (a) engage in conduct from which they have a right to abstain or (b) abstain from conduct that they have a right to pursue;
- 5. committing or threatening to commit cruelty to animals that intimidates the applicant (presumably this refers to the family or household member); or
- 6. forcing the performance of sex acts, or making threats of a sexual nature, including threatened acts of sexual conduct, threats based on a person's sexuality, or threats to release sexual images.

Because the bill's definition applies to all of Title 46b unless context otherwise requires, the following provisions in existing law would specifically incorporate "domestic violence" as described above:

continuing restraining orders (CGS § 46b-15b);

2. various family violence investigations and programs (CGS §§ 46b-38b, -38c, -38g, -38j, 38k, 38l & -38m);

- 3. certain provisions on appointing guardians ad litem, custody decisions, and visitation rights (CGS §§ 46b-54, -56 & 59); and
- 4. certain paternity provisions (CGS § 46b-168a).

Family or Household Members

By law, "family or household members" are any of the following, regardless of age:

- 1. spouses or former spouses;
- 2. parents or their children;
- 3. people related by blood or marriage;
- 4. people not related by blood or marriage living together or who have lived together;
- 5. people who have a child in common, regardless of whether they are or have been married or have lived together; and
- 6. people who are or were recently dating (CGS § 46b-38a).

§ 9 — FRIVOLOUS CLAIMS

Under the bill, in any family relations matter, including restraining order actions involving domestic violence, if the court finds that a pattern of frivolous and intentionally fabricated pleadings or motions are filed by one party, then it must sanction the party in an appropriate manner that allows the matter to proceed without undue delay or obstruction.

§§ 2, 3, 18 & 19 — CIVIL RESTRAINING ORDERS Eligibility to File Petition (§ 2)

The bill expands the eligibility criteria to petition the court for a restraining order, allowing domestic violence victims who are subject

to coercive control by a family and household member to be eligible petitioners.

Under existing law, any family or household member who has been subjected to continuous threats of present physical pain or physical injury, stalking, or a pattern of threatening, may apply to the Superior Court for a restraining order. By law a court may issue an order as it deems appropriate to protect the applicant and any dependent children or other people as it sees fit.

Statement of Conditions From Which Relief is Sought (§ 2)

Under current law, to obtain a restraining order, the victim must file an application and an affidavit made under oath that includes a brief statement of the condition from which relief is sought. Instead of an affidavit under oath, the bill requires the application to be accompanied only by the statement made under penalty of false statement.

A person is guilty of false statement, a class A misdemeanor, when he or she (1) intentionally makes a false written statement that he or she does not believe to be true with the intent to mislead a public servant in the performance of the public servant's official function and (2) makes the statement under oath or pursuant to a form providing notice, authorized by law, to the effect that false statements are punishable. A class A misdemeanor is punishable by a fine of up to \$2,000, up to 1 year in prison, or both (CGS § 53a-157b).

Service of Process (§ 2)

By law the court must hold a hearing on the application for a restraining order within 14 days of receiving the application. It must give the alleged offender at least three days' notice before the hearing, except it may issue an order without notice or hearing if there is an immediate and present physical danger to the applicant (i.e., ex parte order). If the court issues an ex parte order because the applicant indicates that the respondent holds a permit to carry a pistol or revolver or possesses firearms or ammunition, then the court must hold a hearing within seven days after issuing the ex parte order.

Under current law, the respondent must be served with a copy of the application and the applicant's affidavit. The bill instead makes the conforming change and requires that the respondent and the law enforcement agency, as applicable, be served with a copy of the application and the statement of the specific facts that form the basis for the relief made under penalty of false statement.

The bill also requires the proper officer responsible for the serving process to accept all documents in an electronic format if they are presented to him or her in that way.

Specific Court Order Disclosure (§ 2)

Under existing law, any civil restraining order the court makes must include specific language about what violation of the order constitutes 1st degree criminal trespass and the corresponding penalties. The court order must also include specific language about what constitutes a criminal violation of a civil restraining order and the corresponding penalties (CGS § 46b-15(e)).

The bill additionally requires that each applicant who receives a civil restraining order must be given a notice that contains the following specific language: "If a restraining order has been issued on your behalf or on behalf of your child, you may elect to give testimony or appear in a court proceeding remotely, pursuant to section 46b-15c, as amended by this act, if you provide notice to the court in advance. Please notify the court in writing if you choose to give testimony or appear remotely, and your physical presence in the courthouse will not be required in order to participate in the court proceeding." (The bill requires a similar notification for family violence protective orders, see § 6 below.)

Alternate Means of Obtaining Testimony (§ 3)

The bill requires, rather than allows, the court to take a person's testimony absent the person they are protected from.

Under current law, in any court proceeding in a family relations matter, the court may, within available resources and upon motion of any party's attorney, order that the testimony of a party or a child who

is a subject of the proceeding be taken outside the physical presence of any other party. This option applies only if a protective order (i.e., an order issued at the time of arraignment during a criminal proceeding), restraining order, or standing criminal protective order (i.e., an order issued at the end of a criminal case) has been issued on behalf of the party or child, and the other party is subject to it. The bill instead requires the court to make such an order upon the request of a party or his or her attorney.

Under the bill, a notice describing the alternative means of testifying must be:

- 1. posted on the Judicial Branch's website;
- 2. included in any written or electronic form that describes the automatic orders in cases involving a dissolution of marriage or legal separation; and
- 3. included in any written or electronic form provided to a person who applies for and receives a family violence protective order or a civil restraining order.

Legal Assistance Grant Program (§§ 18 & 19)

The bill (1) establishes a grant program to provide legal assistance to indigent individuals when applying for temporary restraining orders and (2) funds it by using money from state lawsuit settlements.

Administering Organization. The program must be administered by the organization that administers the program for the use of interest earned on lawyers' clients' funds accounts.

Request for Proposals (RFP). Under the bill, within three months of receiving funding each year (see "Program Funding" below), the administering organization must issue an RFP from nonprofit entities whose principal purpose is providing legal services to indigent individuals for the purpose of awarding grants. Under the program, the nonprofit entity will (1) provide counsel to indigent individuals who are

interested in applying for a restraining order and (2) represent the individuals throughout the process, including at prehearing conferences and at the hearing on an application, to the extent practicable within the funding awarded.

A nonprofit entity responding to the RFP may partner with law schools, other non-profit entities, or non-governmental, publicly funded organizations to provide services under a grant. Each RFP response must specify the judicial district courthouse or courthouses for which services will be provided.

Judicial Districts and Grant Amounts. The organization administering the program may only award a grant to provide services in the Fairfield, Hartford, New Haven, Stamford-Norwalk, or Waterbury judicial districts. Grants must not exceed \$200,000, except a grant to provide services in the judicial district with the highest average number of applications for civil restraining orders over the previous three fiscal years may receive a grant of up to \$400,000.

Grants may not be used to provide services to individuals who are not indigent.

Grant Eligibility. The organization administering the program may only award a grant to a nonprofit entity whose principal purpose is providing legal services to individuals who are indigent, if it demonstrates the ability to:

- 1. verify, when meeting with a potential client, that he or she is indigent and meets applicable household income eligibility requirements the entity sets;
- arrange for at least one individual who has relevant training or experience and is authorized to provide legal counsel regarding restraining orders to be present in the courthouse or courthouses identified in response to the RFP during all business hours;
- 3. provide continued representation to individuals throughout and, if requested, after the restraining order process to the extent

practicable within the funding awarded;

 provide any individual in the courthouse who expresses an interest in applying for a restraining order with all applicable forms; and

5. track and report to the organization administering the program on the services provided, including (a) the procedural outcomes; (b) the number of instances where legal counsel was provided before filing an application but not during the remainder of the restraining order process and why; and (c) information on any other legal representation provided.

Grant Award Preference. In awarding grants, preference must be given to nonprofit entities with experience offering legal representation to individuals during the restraining order process or that (1) demonstrate the ability to provide legal representation to clients regarding matters ancillary to the circumstances that supported the restraining order application or (2) can provide quality remote services should courthouses be closed to the public.

Courthouse Office Space. The chief court administrator must provide each grant recipient with office space in the judicial district courthouse or courthouses to conduct intake interviews and assist clients with applications for restraining orders. The chief court administrator must also require court clerks at these courthouses, before accepting a restraining order application, to inform each applicant or person inquiring about filing an application about pro bono legal services that are available from the grant recipient for income-eligible individuals and where they can be found.

Judicial Branch Website Information. The bill requires the chief court administrator to post information about the pro bono legal services described above on the Judicial Branch's website where restraining order filing instructions are provided.

Analysis of Program Impact. Under the bill, for each year that the

program is funded, the organization administering the program must conduct, or partner with an academic institution or other qualified entity to conduct, an analysis of the program's impact, including the:

- 1. procedural outcomes for applications the program assisted with;
- 2. types and extent of legal services provided under the program, including on matters ancillary to the restraining order application; and
- 3. number of cases where legal services were provided before an application was filed but not during the restraining order process, and why.

Report to the Legislature. By July 1 of the year following any year in which the program received funding, the administering organization must report the results of the analysis to the Judiciary Committee.

Program Funding. During each of the FYs 22 & 23, the bill requires the Attorney General, utilizing transfer invoices, to remit \$1,250,000 to the organization administering the grant program (see § 18 above) from lawsuit settlements to which the state is a party. The FY 23 remittance must occur no later than one year after the FY 22 one. Moneys remitted to the organization must be used for the grant program. Up to 5% of the total amount an organization receives may be used for the reasonable administration costs, including the analysis and report the bill requires (see below).

§§ 4-6, 10, 11 & 20 — FAMILY VIOLENCE Family Violence Crime (§ 4)

Under existing law, "family violence crime" means a crime other than a delinquent act, which, in addition to its other elements, contains an element of an act of family violence to a family or household member (CGS § 46b-38a(3)). "Family violence" is an incident resulting in physical harm, bodily injury or assault, or an act of threatened violence that constitutes fear of imminent physical harm, bodily injury, or assault, including stalking or a pattern of threatening between family or

household members. It excludes verbal abuse or argument unless there is present danger and the likelihood that physical violence will occur (CGS § 46b-38a(1)).

The bill expands the definition of family violence crime to include 1st and 2nd degree violation of conditions of release and criminal violation of a protective order, a standing criminal protective order, or a restraining order when the condition of release or court order is issued for an act of family violence or a family violence crime.

Family Violence Protective Order (§ 6)

By law, a family violence protective order may include provisions necessary to protect the victim from threats, harassment, injury, or intimidation by the defendant.

Under the bill, each person who requests and receives a family violence protective order must be given a notice that contains the following language: "If a protective order has been issued on your behalf or on behalf of your child, you may elect to give testimony or appear in a court proceeding remotely, pursuant to section 46b-15c, as amended by this act, if you provide notice to the court in advance. Please notify the court in writing if you choose to give testimony or appear remotely, and your physical presence in the courthouse will not be required in order to participate in the court proceeding."

U Nonimmigrant Status (§ 5)

Under existing law, each law enforcement agency must designate at least one officer with supervisory duties to expeditiously process, upon the request of a family violence or other crime victim who is an undocumented individual applying for U Nonimmigrant Status, a certification of helpfulness and any subsequent certification the victim requires. (U Nonimmigrant Status is for victims of certain crimes, such as human trafficking, who have suffered mental or physical abuse and are helpful to law enforcement or government officials in the investigation or prosecution of criminal activity.)

Required Time Frame. The bill defines the term "expeditiously,"

and in so doing requires each law enforcement agency, starting July 1, 2021, to provide the certification:

- 1. within 60 days after receiving the request for certification of helpfulness or
- 2. within 14 days after receiving the request if (a) the victim is in federal immigration removal proceedings or detained or (b) the victim's child, parents, or siblings would become ineligible for an immigration benefit by virtue of the victim or his or her sibling attaining age 18 years or the victim's child attaining age 21 years.

Certification. Under the bill, by signing a certification of helpfulness, the officer or agency is not determining eligibility for U Nonimmigrant Status but only providing information the U.S. Department of Homeland Security requires, certifying that the:

- requesting individual or his or her family member is a victim of one of the enumerated crimes eligible for U Nonimmigrant Status (e.g., human trafficking);
- 2. victim possesses or possessed information regarding that crime;
- 3. victim has been, is being, or is likely to be helpful in investigating that crime; and
- 4. victim has not failed or refused to provide reasonably requested information or assistance.

The bill specifies that a current or ongoing investigation, filing of criminal charges, prosecution, or conviction is not required for a victim to request and obtain certification.

Secure Courthouse Room (§ 10)

By law, in each court where family matters or family violence matters are heard or a domestic violence docket is located, the chief court administrator must provide a secure room for family violence crime victims and advocates that is separate from any public or private court

area intended to accommodate the respondent or defendant or their family, friends, attorneys, or witnesses and separate from the state's attorney's office, provided the room is available and its use is practical. The bill requires all courthouses constructed on or after July 1, 2021, to include such a room.

Family Violence Victim Advocate (§ 11)

The bill expands the judicial districts within which the chief court administrator must allow one or more family violence victim advocates to provide services to domestic violence victims.

Under current law, the chief court administrator must allow these services in the Superior Court's Family Division in one or more judicial districts. The bill instead requires that they are provided in the Superior Court's Family Division in each judicial district and in each geographical area court.

Additionally, under the bill, a family violence victim advocate providing services in the Superior Court's Family Division or a geographical area court must be given, upon request, a copy of any police report required to perform his or her duties that is in the possession of the state's attorney, the Department of Emergency Services and Public Protection's Division of State Police, any municipal police department, or any other law enforcement agency.

Conditions of Release (§ 20)

The bill expands the factors the court may consider when determining what release conditions will reasonably ensure the arrested person's appearance in court and that the safety of any other person will not be endangered.

Under existing law, in determining what release conditions will reasonably ensure the arrested person's appearance, the court may consider the nature and circumstances of the offense and the person's record of prior convictions, past record of court appearance, family ties, employment record, financial resources, character, mental condition, and community ties.

Under the bill, in the case of a 2nd degree violation of a condition of release that was issued for a family violence crime, the court may also consider the heightened risk posed to family violence victims by violations of release conditions.

Similarly, the bill allows the court to consider the heightened risk posed to family violence victims when determining release conditions for people charged with certain class A, B, or C felonies.

Under existing law, the court may consider factors such as the person's past record of court appearance after being admitted to bail and the number and seriousness of charges pending against the arrested person.

§§ 7 & 8 — "BEST INTEREST OF THE CHILD" FACTORS

The bill expands the list of factors a guardian ad litem (GAL) or counsel for the minor child (CMC) must consider in determining a child's best interest to include the child's physical and emotional safety. The bill makes the same change to the list of factors a court must consider in custody decisions.

Guardians ad Litem and Counsels for the Minor Child (§ 7)

By law, a GAL is someone, not necessarily an attorney, who the court appoints during certain proceedings to gather information at its request and report on what he or she believes is in a person's best interest. A CMC is an attorney appointed by the court to advocate in court for a minor child's (under age 18) best interest.

By law, a court may appoint a GAL or CMC in all matters pertaining to the interests of any child, including the custody, care, support, education, and visitation of the child, so long as the court deems such representation to be in the minor child's best interest. The law also provides a list of factors GAL and CMC must consider in determining the child's best interest, such as the effect of an abuser's actions on the child, whether any domestic violence has occurred between the parents or between a parent and another individual or the child, whether the child or his or her sibling has been abused or neglected, and the stability

of the child's existing or proposed residence.

Court Orders and Modifications (§ 8)

By law the court may make or modify any order regarding the custody, care, education, visitation, and support of the children in its jurisdiction. Under the law, the court in its best judgment may assign parental responsibility for raising the child to (1) the parents jointly, (2) either parent, or (3) a third party. The court may make and modify any order considering, among other things, both parents' rights and responsibilities and other custody arrangements as the court determines to be in the child's best interest. Under existing law, the "best interest of the child" factors the court must consider are the same as described above for GALs and CMCs. The bill similarly expands the list of factors the court, in making and modifying orders, must consider when determining the child's best interest by requiring the court to also consider the child's physical and emotional safety.

§§ 12-14 — ASSISTANCE PROGRAMS

Under the bill's assistance program provisions below, a "domestic violence victim" is someone who has been abused or subjected to extreme cruelty by physical acts that resulted in or were threatened to result in physical injury; sexual abuse; sexual activity involving a child in the home; being forced to participate in nonconsensual sexual acts or activities; threats of or attempts at physical or sexual abuse; mental abuse; or neglect or deprivation of medical care.

Supplemental Nutrition Assistance Program (SNAP) (§ 12)

The bill requires the Department of Social Services (DSS) commissioner to expedite SNAP eligibility determinations for domestic violence victims. It requires her to provide an eligible domestic violence victim temporary SNAP benefits for a minimum of 90 days before redetermining benefit eligibility. When calculating the victim's household income as part of an expedited initial eligibility determination, DSS must exclude the income of the victim's spouse, domestic partner, or other household member credibly accused. DSS must take these actions to the extent permissible under federal law.

SNAP is a federally-funded, state-administered program that provides electronic benefit transfer funds to low-income households for food purchases. (Domestic violence victims are not entitled to expedited SNAP benefits under current federal regulations but may be otherwise eligible if they meet the established income standards; see BACKGROUND.)

Child Care Subsidy Program (§ 13)

The bill requires the Office of Early Childhood (OEC) commissioner, to the extent permissible under federal law and within available appropriations, to waive the Care 4 Kids (C4K) income standards when determining eligibility for at least 90 days from the application date for any alleged domestic violence victim applicant. After which, it requires the OEC commissioner to redetermine eligibility based on the program's income standards. The bill also adds domestic violence victims to the list of applicants who must be given priority in the C4K intake and eligibility process, to the extent permissible under federal law.

The C4K program subsidizes child care costs for low- and moderateincome families while a parent is working or attending a temporary family cash assistance-approved education or training program (i.e., Jobs First).

SAGA Cash Assistance Program (§ 14)

Under the bill, in determining eligibility for SAGA cash assistance, the DSS commissioner must exclude the income of a domestic violence victim's spouse, domestic partner, or other household member credibly accused of domestic violence for at least 90 days from the application date, within available appropriations. It requires DSS to redetermine eligibility after the 90-day period.

In general, SAGA provides cash assistance to single or married childless individuals who have very low incomes, do not qualify for any other cash assistance program, and are considered "transitional" or "unemployable."

Substantiated Allegations (§§ 12-14)

The bill specifies that for the SNAP, C4K program, and SAGA food assistance programs, the OEC commissioner may substantiate the allegations of domestic violence.

By law, allegations by a domestic violence victim may be enough to establish domestic violence where DSS has no independent, reasonable basis to find the applicant or recipient not credible. A victim may be required to provide a sworn statement or to submit to the department any available evidence including the following: (1) police, government agency, or court records; (2) documentation from a shelter worker or legal, medical, clerical, or other professional from whom the applicant or recipient sought assistance in dealing with domestic violence; or (3) a statement from someone with knowledge of the circumstances that provide the basis for the claim (CGS § 17b-112a).

§§ 15-17 — INSURANCE

Under the bill's insurance coverage prohibitions below, a "domestic violence victim" is someone who has been abused or subjected to extreme cruelty by physical acts that resulted in or were threatened to result in physical injury; sexual abuse; sexual activity involving a child in the home; being forced to participate in nonconsensual sexual acts or activities; threats of or attempts at physical or sexual abuse; mental abuse; or neglect or deprivation of medical care.

Individual and Group Health Insurance (§§ 15 & 17)

Current law makes it an unfair insurance practice for health insurers to refuse to insure, refuse to continue to insure, or limit the amount, extent, or kind of coverage available to an individual or charge a different rate for the same coverage because the person has been a victim of family violence. The bill applies these restrictions based instead on the person's status as a domestic violence victim as defined above.

Under existing law, these provisions apply to individual and group health insurance policies delivered, issued, renewed, amended, or continued in Connecticut that cover (1) basic hospital expenses; (2) basic

medical-surgical expenses; (3) major medical expenses; or (4) hospital or medical services, including those provided under an HMO plan. It also applies to individual health insurance policies that cover (1) limited benefits and (2) accidents only. The bill additionally applies this prohibition to disability income protection policies.

Property and Casualty (§§ 15 & 17)

The bill also prohibits property and casualty insurers from making any distinction or discriminating against a person when issuing, renewing, amending, or terminating a policy or setting premiums or coverage terms because the person has been a domestic violence victim.

Life Insurance (§ 16)

Under existing law, life insurance companies are prohibited from engaging in discriminatory practices based on race. Generally, the law prohibits life insurance companies doing business in the state from:

- 1. making any distinction or discrimination between individuals based on race as to the premiums or rates charged for policies upon the lives of such persons;
- 2. demanding or requiring greater premiums from individuals of one race than what at that time is required by that company from individuals of another race; or
- 3. making or requiring any rebate, diminution, or discount based on race.

The bill expands this by including domestic violence victim status as an additional basis on which life insurance companies are prohibited from discriminating.

Unfair Insurance Practices Act (§§ 15-17)

The bill makes violations of any of the above provisions a Connecticut Unfair Insurance Practices Act violation.

The law prohibits engaging in unfair or deceptive acts or practices in the business of insurance. It authorizes the insurance commissioner to

conduct investigations and hearings, issue cease and desist orders, impose fines, revoke or suspend licenses, and order restitution for per se violations (i.e., violations specifically listed in statute). The law also allows the commissioner to ask the attorney general to seek injunctive relief in Superior Court if he believes someone is engaging in other unfair or deceptive acts not specifically defined in statute.

Fines may be up to (1) \$5,000 per violation to a \$50,000 maximum or (2) \$25,000 per violation to a \$250,000 maximum in any six-month period if the violation was knowingly committed. The law also imposes a fine of up to \$50,000, in addition to or in lieu of a license suspension or revocation, for violating a cease and desist order.

§§ 21 & 23 — INTIMIDATION BASED ON BIGOTRY OR BIAS

Under current law, the crimes of 1st, 2nd, and 3rd degree intimidation based on bigotry or bias address certain actions that intimidate or harass another person because of his or her actual or perceived race, religion, ethnicity, disability, sex, sexual orientation, or gender identity or expression.

The bill expands these crimes to include any such action that is motivated in whole or in substantial part by any of the attributes listed above, whether actual or perceived.

First-Degree Intimidation (§ 21)

Under current law, a person commits the 1st degree crime of intimidation based on bigotry or bias if he or she, maliciously and with specific intent to intimidate or harass someone because of any of the attributes listed above, whether actual or perceived, caused physical injury to that person or a third person (CGS § 53a-181j).

By law, 1st degree intimidation is a class C felony punishable by a fine of up to \$10,000 with a \$3,000 minimum, up to 10 years in prison, or both.

Second-Degree Intimidation (§ 22)

Under current law a person commits the 2nd degree crime of

intimidation if he or she acts maliciously and with specific intent to intimidate or harass another individual or a group of people because of any of the attributes listed above, whether actual or perceived, by:

- 1. making physical contact with the victim;
- 2. damaging, destroying, or defacing property; or
- 3. threatening to do either of these things, and the victim has reasonable cause to believe he or she will carry out the threat (CGS § 53a-181k).

By law, 2nd degree intimidation is a class D felony punishable by a fine of up to \$5,000 with a \$1,000 minimum, up to five years in prison, or both.

Third-Degree Intimidation (§ 23)

Under current law, a person commits the 3rd degree crime if he or she intends to intimidate or harass someone or a group of people because of any of the attributes listed above, whether actual or perceived, and he or she (1) damages, destroys, or defaces any property or (2) threatens to do so by word or act or advocates or urges another person to do so and gives the victim reasonable cause to believe the act will occur (CGS § 53a-181*l*).

By law, 3rd degree intimidation is a class E felony punishable by a fine of up to \$3,500 with a \$1,000 minimum, up to three years in prison, or both.

BACKGROUND

Related Bills

sHB 6321 (File 461), favorably reported by the Judiciary Committee, adopts the Uniform Parentage Act which, among other things, (1) provides guidance on adjudicating parentage and adjudicating competing claims of parentage (e.g., creates "best interest of the child" factors that the court must consider); (2) provides the process for establishing acknowledged parentage through an acknowledgment

agreement; and (3) provides for adjudicating genetic parentage and updates the rules governing children born under a surrogacy agreement.

In doing so, the bill also makes conforming changes throughout the statutes addressing things such as family relations matters (e.g., divorce, annulment, legal separation, custody, paternity, and support) and process in certain civil actions (e.g., paternity, support, and costs and fees related to wills and trusts).

sHB 6520 (File 343), favorably reported by the Human Services Committee, has provisions identical to the sections of this bill that pertain to assistance programs (§§ 12-14).

HB 6590 (File 346), favorably reported by the Insurance and Real Estate Committee, contains substantially similar provisions about discriminatory actions by insurers on the basis of domestic violence victim status (§§ 15-17).

Family Relations Matters

By law, "family relations matters" generally include divorce; legal separation; annulment; alimony; support; custody; visitation; civil restraining orders; name change; civil support obligations; petitions on behalf of a mentally ill person not charged with a crime; wrongful convictions; juvenile matters; paternity; appeals from probate court decisions about adoption, termination of parental rights, appointment and removal of guardians, custody of a minor child, appointment and removal of conservators, child custody orders, and other commitment orders; actions related to prenuptial and separation agreements and to matrimonial and civil union decrees of a foreign jurisdiction; dissolution, legal separation, or annulment of a civil union performed in a foreign jurisdiction; interstate child custody matters; and all other matters within the Superior Court's jurisdiction about children or family relations as the court determines (CGS § 46b-1).

Expedited SNAP Benefits

Under federal regulations, DSS must post expedited SNAP benefits

to the household's electronic benefit transfer (EBT) card by the seventh calendar day following its application filing date (7 C.F.R. § 273.2(i)(3)(i)). This time limit would also apply to residents of shelters for battered women and children who are otherwise entitled to expedited service (7 C.F.R. § 273.2(i)(3)(v)).

The following households are entitled to expedited service:

- 1. households with less than \$150 in monthly gross income, provided their liquid resources (e.g., cash, checking, or savings accounts) do not exceed \$100;
- 2. migrant or seasonal farmworker households that are destitute, provided their liquid resources do not exceed \$100; and
- 3. households with a combined monthly gross income and liquid resources that are less than their monthly rent or mortgage, and utilities (7 C.F.R. § 273.2(i)(1)).

COMMITTEE ACTION

Judiciary Committee

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Joint Favorable Substitute
Yea 34 Nay 4 (04/08/2021)
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